STATE OF MINNESOTA

Office of the State Auditor



Rebecca Otto State Auditor

McLEOD COUNTY GLENCOE, MINNESOTA

YEAR ENDED DECEMBER 31, 2014

Description of the Office of the State Auditor

The mission of the Office of the State Auditor is to oversee local government finances for Minnesota taxpayers by helping to ensure financial integrity and accountability in local governmental financial activities.

Through financial, compliance, and special audits, the State Auditor oversees and ensures that local government funds are used for the purposes intended by law and that local governments hold themselves to the highest standards of financial accountability.

The State Auditor performs approximately 150 financial and compliance audits per year and has oversight responsibilities for over 3,300 local units of government throughout the state. The office currently maintains five divisions:

Audit Practice - conducts financial and legal compliance audits of local governments;

Government Information - collects and analyzes financial information for cities, towns, counties, and special districts;

Legal/Special Investigations - provides legal analysis and counsel to the Office and responds to outside inquiries about Minnesota local government law; as well as investigates allegations of misfeasance, malfeasance, and nonfeasance in local government;

Pension - monitors investment, financial, and actuarial reporting for approximately 700 public pension funds; and

Tax Increment Financing - promotes compliance and accountability in local governments' use of tax increment financing through financial and compliance audits.

The State Auditor serves on the State Executive Council, State Board of Investment, Land Exchange Board, Public Employees Retirement Association Board, Minnesota Housing Finance Agency, and the Rural Finance Authority Board.

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Year Ended December 31, 2014



Audit Practice Division Office of the State Auditor State of Minnesota



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ORGANIZATION 2014

| | | Term of Office | | | |
|--------------------------------|--------------------|----------------|---------------|--|--|
| Office | Name | From | То | | |
| | | | | | |
| Commissioners | | | | | |
| 1st District | Ron Shimanski | January 2014 | January 2017 | | |
| 2nd District | Kermit Terlinden | January 2007 | January 2015 | | |
| 3rd District | Paul Wright * | January 2009 | January 2017 | | |
| 4th District | Sheldon Nies | January 1995 | January 2017 | | |
| 5th District | Jon Christensen | January 2014 | January 2015 | | |
| Officers | | | | | |
| Elected | | | | | |
| Attorney | Michael K. Junge | May 1987 | January 2015 | | |
| Auditor-Treasurer | Cindy Schultz | January 1995 | January 2015 | | |
| Recorder | Lynnette Schrupp | January 2003 | January 2015 | | |
| Sheriff | Scott Rehmann | January 2007 | January 2015 | | |
| District Judge | Michael Savre | May 2004 | January 2019 | | |
| District Judge | Terrence E. Conkel | August 1998 | January 2019 | | |
| Appointed | | | | | |
| Agriculture & Weed Inspector | Allan Koglin | January 1997 | January 2015 | | |
| Assessor | Sue Schulz | March 2005 | January 2015 | | |
| Coroner | Dr. Quinn Strobl | January 2011 | December 2015 | | |
| County Administrator | Pat Melvin | November 2008 | Indefinite | | |
| Court Administrator | Karen Messner | January 2008 | Indefinite | | |
| Environmentalist | Roger Berggren | October 1995 | Indefinite | | |
| Highway Engineer | John Brunkhorst | November 2001 | May 2018 | | |
| Human Services Director | Gary Sprynczynatyk | August 1995 | Indefinite | | |
| Information Systems Director | Vince Traver | November 2012 | Indefinite | | |
| Park Superintendent | Allan Koglin | August 1979 | Indefinite | | |
| Public Health Nurse Director | Kathy Nowak | May 2008 | Indefinite | | |
| Regional Extension Director | Sarah Chur | January 2006 | Indefinite | | |
| Surveyor | Jeff Rausch | February 1996 | January 2015 | | |
| Solid Waste Director | Ed Homan | December 1973 | Indefinite | | |
| Veterans Service Officer | James Lauer | November 2004 | January 2015 | | |
| Zoning Administrator | Larry Gasow | February 2000 | January 2015 | | |

^{*}Chair







STATE OF MINNESOTA OFFICE OF THE STATE AUDITOR

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INDEPENDENT AUDITOR'S REPORT

Board of County Commissioners McLeod County Glencoe, Minnesota

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of McLeod County, Minnesota, as of and for the year ended December 31, 2014, including the McLeod County Housing and Redevelopment Authority (HRA) as of and for the year ended June 20, 2014, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the McLeod County HRA, the discretely presented component unit. Those financial statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for the McLeod County HRA, is based solely upon the report of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the County's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, based on our report and the report of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of McLeod County as of December 31, 2014, including the McLeod County HRA as of June 30, 2014, and the respective changes in financial position thereof for the years then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis and Required Supplementary Information as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise McLeod County's basic financial statements. The supplementary information as listed in the table of contents is presented for purposes of additional analysis and is not a required part of the basic financial statements. The supplementary information is the

responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated September 29, 2015, on our consideration of McLeod County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering McLeod County's internal control over financial reporting and compliance. It does not include the McLeod County HRA, which was audited by other auditors.

Report on Schedule of Expenditures of Federal Awards Required by OMB Circular A-133

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying Schedule of Expenditures of Federal Awards (SEFA) is presented for purposes of additional analysis as required by OMB Circular A-133 and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the SEFA is fairly stated in all material respects in relation to the basic financial statements as a whole.

/s/Rebecca Otto

/s/Greg Hierlinger

REBECCA OTTO STATE AUDITOR

GREG HIERLINGER, CPA DEPUTY STATE AUDITOR

September 29, 2015







MANAGEMENT'S DISCUSSION AND ANALYSIS DECEMBER 31, 2014 (Unaudited)

The financial management of McLeod County offers the readers of McLeod County's financial statements this narrative overview and analysis of the financial activities of McLeod County for the fiscal year ended December 31, 2014. We encourage readers to consider the information presented here in conjunction with the additional information that we have furnished in the notes to the financial statements.

FINANCIAL HIGHLIGHTS

- The assets of McLeod County exceeded liabilities at the end of the current fiscal year by \$170,846,568 (net position). Of this amount, \$24,018,537 (unrestricted net position) may be used to meet the government's ongoing obligations to citizens and creditors.
- The government's total net position increased by \$3,812,267 (two percent). The increase is a combination of additional capital assets and budget savings from operations.
- At the end of the current fiscal year, unassigned fund balance for the General Fund was \$13,114,895, or 76 percent, of total 2014 General Fund expenditures.
- Governmental funds' fund balances increased by \$6,496,865.

OVERVIEW OF THE FINANCIAL STATEMENTS

This Management's Discussion and Analysis (MD&A) is intended to serve as an introduction to McLeod County's basic financial statements. The basic financial statements comprise three components: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to the financial statements. This report also contains required supplementary information in addition to the basic financial statements themselves, including the MD&A (this section) and budgetary comparison schedules.

Government-Wide Financial Statements

The government-wide financial statements are designed to provide readers with a broad overview of the County's finances in a manner similar to a private-sector business. They consist of a Statement of Net Position and Statement of Activities.

The Statement of Net Position presents information on all of McLeod County's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may be an indicator of whether the financial position of McLeod County is improving or deteriorating.

The Statement of Activities presents information showing how the County's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will result in cash flows only in future fiscal periods (for example, uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements report the primary government's governmental activities. Governmental activities include functions of the County that are principally supported by taxes and intergovernmental revenues. The governmental activities of the County include: general government, public safety, highways and streets, sanitation, human services, health, culture and recreation, conservation of natural resources, and economic development.

The government-wide financial statements include McLeod County (primary government) and its discretely presented component unit. The McLeod County Housing and Redevelopment Authority (HRA) is a discretely presented component unit of McLeod County. More information on the component unit can be found in Note 8 to the financial statements.

The government-wide financial statements are Exhibits 1 and 2 of this report.

Fund Financial Statements

A fund is a grouping of related accounts used to maintain control over resources that have been segregated for specific activities or objectives. McLeod County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of McLeod County can be divided into two broad categories: governmental funds and fiduciary funds.

Governmental Funds

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities. This allows readers to better understand the long-term impact of the County's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balance provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

McLeod County maintains three fund types within the governmental funds: General, Special Revenue, and Capital Projects. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balance for the General Fund, Road and Bridge Special Revenue Fund, Human Services Special Revenue Fund, Solid Waste Special Revenue Fund, Ditch Special Revenue Fund, and Capital Projects Fund, all of which are considered to be major funds. Data from the other (nonmajor) governmental fund is presented in a separate column.

McLeod County adopts an annual budget for the following governmental funds: General, Road and Bridge Special Revenue, Human Services Special Revenue, and Solid Waste Special Revenue. A budgetary comparison statement has been provided for these funds to demonstrate compliance with their budgets.

The basic governmental fund financial statements are Exhibits 3 through 6 of this report.

<u>General Fund</u> - used to account for all financial resources not required to be accounted for in another fund.

<u>Special Revenue Funds</u> - used to account for the proceeds of specific revenue sources that are restricted to expenditures for specified purposes. The special revenue funds include Road and Bridge, Human Services, Solid Waste, Ditch, and Forfeited Tax.

<u>Capital Projects Fund</u> - used to track proceeds from capital improvement bonds and capital equipment notes and expenditures related to the use of those funds.

Fiduciary Funds

Fiduciary funds (agency funds) are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support McLeod County's own programs.

The basic fiduciary fund financial statement is Exhibit 7 of this report.

Notes to the Financial Statements

The notes provide additional information essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements may be found immediately following the exhibits.

Other Information

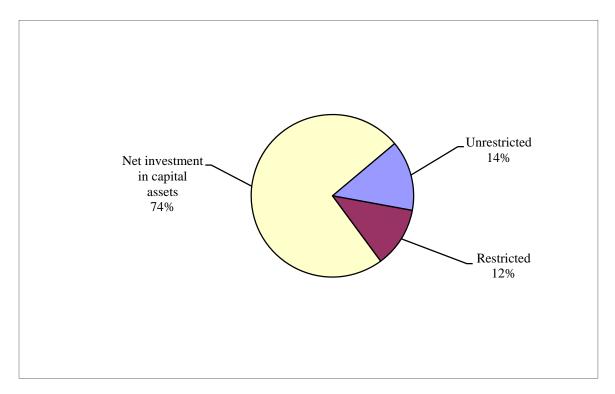
In addition to the basic financial statements and accompanying notes, this report also presents certain supplementary information. The nonmajor fund statements referred to earlier are presented immediately following the required supplementary information.

Financial Analysis

Net position may serve over time as a useful indicator of a government's financial position. In the case of McLeod County, assets exceeded liabilities by \$170,846,568 as of December 31, 2014. The net investment in capital assets is the largest portion of McLeod County's net position at 74 percent. These capital assets are used to provide services to citizens and are not available for future spending.

Approximately 12 percent of McLeod County's net position is subject to external restrictions on how they may be used and, therefore, are considered restricted. The remaining 14 percent, or \$24,018,537, is unrestricted and available to be used to meet the government's ongoing obligations to citizens and creditors.

Net Position



Net Position

| | Governmental Activities | | | | Discretely Presented Component Unit | | | | |
|--|-------------------------|---------------------------|------|----|-------------------------------------|----------------------------|----|----------------------|--|
| | | 2014 | 2013 | | | 2014 | | 2013 | |
| Current and other assets Capital assets | \$ | 58,199,633 130,590,737 | \$ | \$ | 46,554,132 126,929,056 | \$ 105,263 2,943,267 | \$ | 161,088 3,059,778 | |
| Total Assets | \$ | 188,790,370 | _ \$ | \$ | 173,483,188 | \$ 3,048,530 | \$ | 3,220,866 | |
| Current and other liabilities Long-term liabilities - due | \$ | 4,591,338 | \$ | \$ | 3,324,187 | \$ 93,860 | \$ | 102,517 | |
| within one year | | 1,007,244 | | | 972,743 | 150,114 | | 142,433 | |
| Long-term liabilities - due in more than one year | | 12,345,220 | _ | | 2,151,957 | 3,139,724 | | 3,289,470 | |
| Total Liabilities | \$ | 17,943,802 | _ \$ | \$ | 6,448,887 | \$ 3,383,698 | \$ | 3,534,420 | |
| Net Position | | | | | | | | | |
| Net investment in capital assets | \$ | 127,185,882 | \$ | \$ | 126,929,056 | \$ (346,571) | \$ | (372,125) | |
| Restricted | | 19,642,149 | | | 11,612,689 | 29,592 | | 54,987 | |
| Unrestricted | | 24,018,537 | _ | | 28,492,556 | (18,189) | | 3,584 | |
| Total Net Position | \$ | 170,846,568 | \$ | \$ | 167,034,301 | \$ (335,168) | \$ | (313,554) | |

GOVERNMENTAL ACTIVITIES

McLeod County's governmental activities increased net position by \$3,812,267 during the current fiscal year. This increase is primarily due to an increase in capital assets, which included the following major items: highway and bridge construction, ARMER radio project, new highway shop, and other improvement projects.

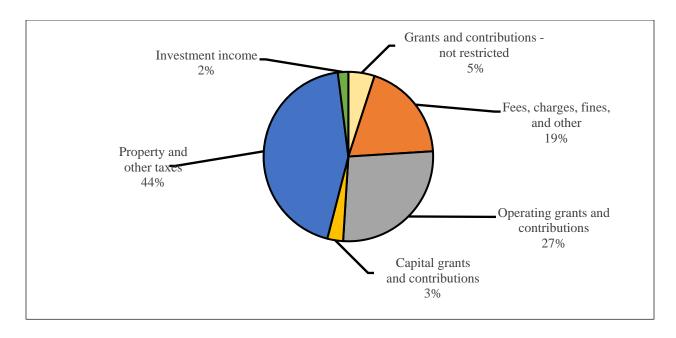
The McLeod County HRA is a discretely presented component unit of McLeod County. As of June 30, 2014, liabilities exceeded assets by \$335,168, and there was a decrease in net position of \$21,614 from the prior year. The decrease is primarily due to a decrease in Section 8 HAP revenue.

Changes in Net Position

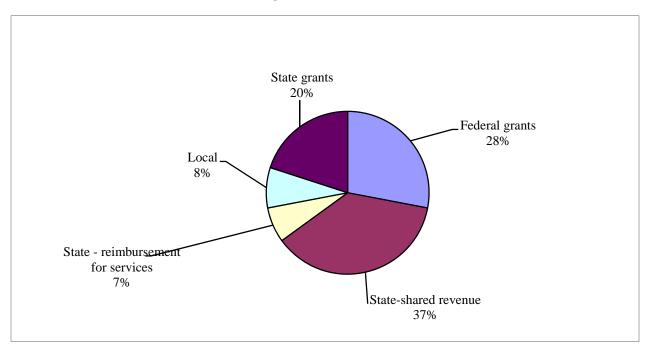
| | Government | tal Activ | rities | Discretely Compo | y Present nent Uni | |
|-----------------------------------|-------------------|-----------|-------------|---------------------|-----------------------|-----------|
| | 2014 | | 2013 | 2014 | | 2013 |
| Revenues | | | | | | |
| Program revenues | | | | | | |
| Fees, charges, fines, and other | \$ 7,895,324 | \$ | 6,370,083 | \$ 468,978 | \$ | 467,238 |
| Operating grants and | .,,- | | -, , | | | , |
| Contributions | 11,217,567 | | 14,237,339 | 421,922 | | 432,621 |
| Capital grants and contributions | 1,153,378 | | 1,732,054 | - | | - |
| General revenues | , , | | , , | | | |
| Property taxes | 18,122,387 | | 18,149,995 | - | | _ |
| Other taxes | 453,580 | | 89,945 | - | | _ |
| Grants and contributions not | , | | , | | | |
| restricted to specific programs | 2,013,223 | | 1,737,632 | - | | _ |
| Investment income | 672,803 | | (366,095) | 145 | | 313 |
| Gain on disposal of assets | 84,204 | | 95,830 | - | | _ |
| Other | 110,380 | | 114,157 | | | - |
| Total Revenues | \$ 41,722,846 | \$ | 42,160,940 | \$ 891,045 | \$ | 900,172 |
| Expenses | | | | | | |
| General government | \$ 6,833,419 | \$ | 5,723,839 | \$ - | \$ | _ |
| Public safety | 6,103,156 | | 5,826,669 | - | | _ |
| Highways and streets | 7,926,744 | | 6,943,763 | - | | _ |
| Sanitation | 2,859,051 | | 2,409,301 | - | | _ |
| Human services | 9,418,769 | | 9,557,114 | _ | | _ |
| Health | 2,518,848 | | 2,114,170 | - | | _ |
| Culture and recreation | 650,173 | | 703,563 | - | | _ |
| Conservation of natural resources | 1,511,881 | | 976,970 | - | | _ |
| Economic development | 13,747 | | 1,464 | - | | _ |
| Interest | 74,791 | | 17,062 | - | | _ |
| HRA | <u>-</u> | | <u>-</u> | 912,659 | | 961,266 |
| Total Expenses | \$ 37,910,579 | \$ | 34,273,915 | \$ 912,659 | \$ | 961,266 |
| Increase (Decrease) in | | | | | | |
| Net Position | \$ 3,812,267 | \$ | 7,887,025 | \$ (21,614) | \$ | (61,094) |
| Net Position - January 1 | 167,034,301 | | 159,147,276 | (313,554) | | (252,460) |
| Net Position - December 31 | \$ 170,846,568 | \$ | 167,034,301 | \$ (335,168) | \$ | (313,554) |

The following charts show additional information on the revenues of McLeod County for the year ended December 31, 2014.

Revenues by Source - Governmental Activities



Intergovernmental Revenue



FINANCIAL ANALYSIS

Governmental Funds

At the end of 2014, McLeod County's governmental funds reported a combined fund balance of \$47,030,883. This is an increase of \$6,496,865 from the prior year. The fund balance in the General Fund increased by \$942,218 due to increased revenues. The fund balance in the Road and Bridge Special Revenue Fund decreased by \$1,058,086 due to the increase in construction expenses. The fund balance in the Human Services Special Revenue Fund increased by \$638,886 due to increased revenues. The fund balance in the Solid Waste Special Revenue Fund decreased by \$204,954 due to increased expenses from the MRF retrofit project. The fund balance in the Ditch Special Revenue Fund decreased by \$281,030 due to an increase in expenditures. The fund balance in the Capital Projects Fund increased by \$6,447,832 due to the issuance of bonds.

General Fund Budgetary Highlights

In total, General Fund revenues for 2014 exceeded the amounts budgeted by \$1,744,747. Special assessments, licenses and permits, intergovernmental, charges for services, gifts and contributions, investment earnings, and miscellaneous came in higher than anticipated. Total General Fund expenditures were \$378,358 less than the final budget. This variance is attributed to the areas of general government and public safety. There were budget adjustments in 2014 due to additional grants and allocations.

CAPITAL ASSETS AND LONG-TERM DEBT

Capital Assets

At the end of 2014, McLeod County had \$130,590,737 invested in capital assets, including land, infrastructure, buildings, improvements other than buildings, and equipment. The table below shows a summary of McLeod County's capital assets as of December 31.

Capital Assets (Net of Depreciation)

| | 2014 | 2013 |
|-----------------------------------|----------------|----------------|
| | | |
| Land | \$ 3,956,141 | \$ 3,956,141 |
| Construction in progress | 4,708,515 | 5,551,802 |
| Right-of-way | 3,173,372 | 3,173,372 |
| Buildings | 11,828,597 | 11,088,072 |
| Machinery and equipment | 5,174,278 | 2,440,570 |
| Improvements other than buildings | 616,649 | 671,871 |
| Infrastructure | 101,133,185 | 100,047,228 |
| | | |
| Total | \$ 130,590,737 | \$ 126,929,056 |

(Unaudited)

Major capital asset events during the year included the following:

- New highway shop finished in 2014.
- Infrastructure construction continued in 2014.
- ARMER project finished in 2014.
- New floor at Fairgrounds in 2014.

Additional information on McLeod County's capital assets can be found in Note 3.A.3. to the financial statements.

Long-Term Debt

At the end of current fiscal year, McLeod County had bonded debt outstanding of \$9,785,000. This is an increase of \$9,785,000 from the beginning of the year due to the issuance of general obligation bonds. At the end of the current fiscal year, McLeod County had loans outstanding of \$1,221,415. This is an increase in loans payable of \$18,369 from the beginning of the year. The increase is the result of additional septic loans, in addition to scheduled repayments.

Current and future County tax levies are used to finance the County's debt obligations. State statutes limit the amount of general obligation debt a county can incur to no more than three percent of the market value of taxable property in the county. The current debt limitation for McLeod County is \$114,214,797.

Additional information on McLeod County's long-term debt can be found in Note 3.C. of this report.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

- The unemployment rate for McLeod County is currently 3.9 percent. McLeod County's unemployment rate is less than the state unemployment rate of 4.0 percent and less than the United States unemployment rate of 5.3 percent.
- The property tax levy has not increased in 2015 but could in the future to cover rising costs. However, the tax base in McLeod County is also expanding, which diminishes the effect to the individual taxpayer.

All of these factors were considered in preparing McLeod County's budget for the 2015 fiscal year.

REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of McLeod County's finances for those with an interest in the government finances. Questions concerning any of the information provided in this report, or requests for additional financial information, should be addressed to the McLeod County Auditor-Treasurer, 2391 Hennepin Avenue North, Glencoe, Minnesota 55336.

The Housing and Redevelopment Authority (HRA), discretely presented component unit, prepares separate financial statements. Complete financial statements of the HRA can be obtained by writing to the McLeod County HRA, 2200 - 23rd Street N.E., Suite 2090, Willmar, Minnesota 56201.







EXHIBIT 1

STATEMENT OF NET POSITION DECEMBER 31, 2014

| | | Housing and Redevelopment Authority Component Unit | | |
|---|----|---|----|--------------|
| | | Activities | | inponent emt |
| <u>Assets</u> | | | | |
| Cash and pooled investments | \$ | 47,663,039 | \$ | 21,984 |
| Petty cash and change funds | | 12,355 | | - |
| Departmental cash | | 2,615 | | - |
| Cash with fiscal agent | | 1,425,993 | | - |
| Taxes receivable | | | | |
| Delinquent | | 418,116 | | - |
| Special assessments receivable | | | | |
| Delinquent | | 10,044 | | - |
| Noncurrent | | 1,764,073 | | - |
| Accounts receivable - net | | 668,626 | | 5,796 |
| Accrued interest receivable | | 15,147 | | - |
| Due from other governments | | 5,647,879 | | - |
| Inventories | | 571,746 | | - |
| Prepaid items | | - | | 2,970 |
| Restricted assets | | | | |
| Cash and pooled investments | | - | | 74,513 |
| Capital assets | | | | |
| Non-depreciable | | 11,838,028 | | - |
| Depreciable - net of accumulated depreciation | | 118,752,709 | | 2,943,267 |
| Total Assets | \$ | 188,790,370 | \$ | 3,048,530 |

EXHIBIT 1 (Continued)

STATEMENT OF NET POSITION DECEMBER 31, 2014

| | Primary Government overnmental Activities | Housing and Redevelopment Authority Component Unit | | |
|--|---|--|-----------|--|
| <u>Liabilities</u> | | | | |
| Accounts payable | \$ 2,229,572 | \$ | 3,932 | |
| Salaries payable | 726,184 | | - | |
| Accrued payroll taxes | 53,948 | | - | |
| Accrued interest payable | 1,896 | | - | |
| Other accrued expenses | 347,029 | | 39,938 | |
| Contracts payable | 247,102 | | - | |
| Retainage payable | 40,276 | | - | |
| Due to other governments | 383,353 | | - | |
| Unearned revenue | 459,424 | | 4,730 | |
| Claims payable | 102,554 | | - | |
| Long-term liabilities | | | | |
| Due within one year | 1,007,244 | | 150,114 | |
| Due in more than one year | 12,345,220 | | 3,139,724 | |
| Liabilities payable from restricted assets (security deposits) | | - | 45,260 | |
| Total Liabilities | \$ 17,943,802 | \$ | 3,383,698 | |
| Net Position | | | | |
| Net investment in capital assets | \$ 127,185,882 | \$ | (346,571) | |
| Restricted for | | | | |
| General government | 911,640 | | - | |
| Public safety | 4,106,172 | | - | |
| Highways and streets | 2,579,673 | | - | |
| Sanitation | 5,006,407 | | - | |
| Conservation of natural resources | 590,425 | | - | |
| Economic development | - | | 29,592 | |
| Capital projects | 6,447,832 | | - | |
| Unrestricted | 24,018,537 | | (18,189) | |
| Total Net Position | \$ 170,846,568 | \$ | (335,168) | |

STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2014

| | | | Fees, Charges, Fines, and Other | | |
|-------------------------------------|--|--|---------------------------------------|----------------|--|
| Functions/Programs | | | | | |
| Primary government | | | | | |
| Governmental activities | | | | | |
| General government | \$ | 6,833,419 | \$ | 1,011,600 | |
| Public safety | | 6,103,156 | | 315,371 | |
| Highways and streets | | 7,926,744 | | 210,833 | |
| Sanitation | | 2,859,051 | | 2,433,996 | |
| Human services | | 9,418,769 | | 1,661,782 | |
| Health | | 2,518,848 | | 888,065 | |
| Culture and recreation | | 650,173 | | 96,618 | |
| Conservation of natural resources | | 1,511,881 | | 1,277,059 | |
| Economic development | | 13,747 | | , , , <u>-</u> | |
| Interest | | 74,791 | | _ | |
| | | | - | | |
| Total Primary Government | \$ | 37,910,579 | \$ | 7,895,324 | |
| Component unit | | | | | |
| Housing and Redevelopment Authority | \$ | 912,659 | \$ | 468,978 | |
| | Proper Mortga Wheela Payme Grants progra Investr Gain o Miscel | nts in lieu of tax and contributions not | | pecific | |
| | Net Pos | ition - Ending | | | |

Net (Expense) Revenue and Changes in Net Position

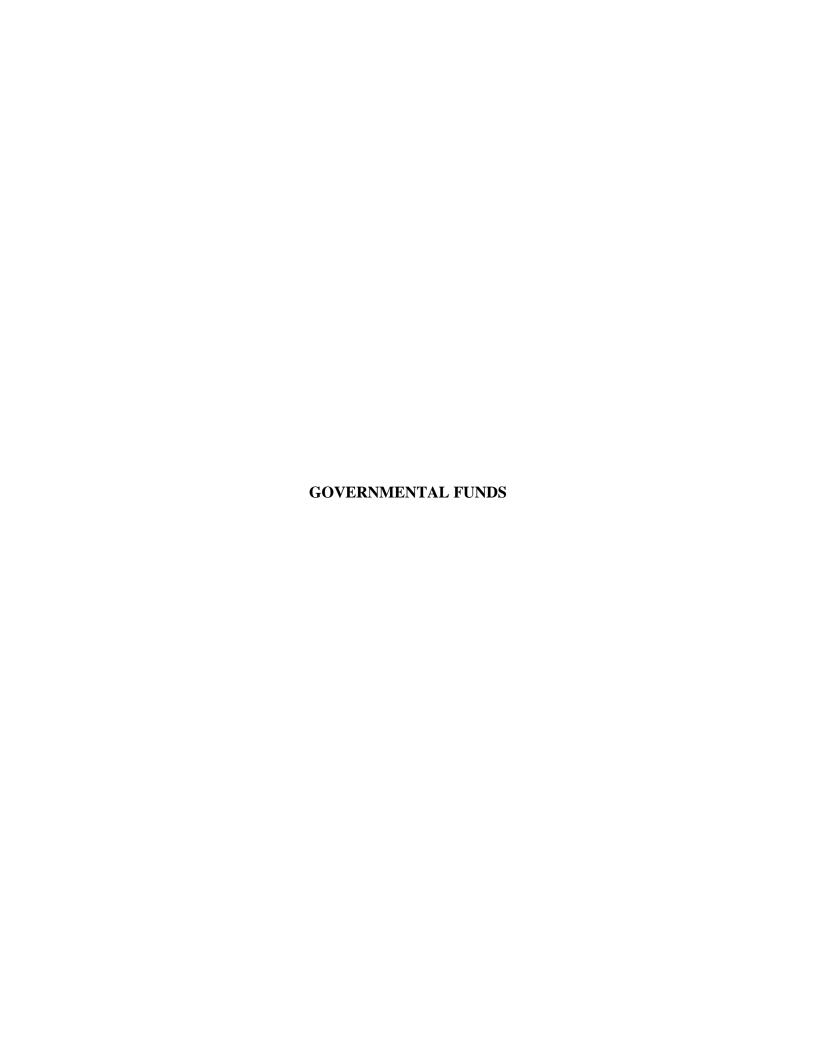
| Operating Grants and Contributions | Capital Grants and Contributions | | Primary Government Governmental Activities | | iscretely resented ponent Unit |
|---|---|----|--|----|--------------------------------------|
| \$ 32,250 394,888 5,344,726 - 3,993,050 999,869 - 452,784 | \$ - - 1,153,378 - - - - - - | \$ | (5,789,569) (5,392,897) (1,217,807) (425,055) (3,763,937) (630,914) (553,555) 217,962 (13,747) (74,791) | | |
| \$ 11,217,567 | \$ 1,153,378 | \$ | (17,644,310) | | |
| \$ 421,922 | \$ | | | \$ | (21,759) |
| | | \$ | 18,122,387 24,689 383,106 45,785 | \$ | - - - - |
| | | | 2,013,223 672,803 84,204 110,380 | | 145 - - |
| | | \$ | 21,456,577 | \$ | 145 |
| | | \$ | 3,812,267 | \$ | (21,614) |
| | | | 167,034,301 | | (313,554) |
| | | \$ | 170,846,568 | \$ | (335,168) |

Program Revenues









BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2014

| | Road and General Bridge | | | Human Services | | |
|---|-------------------------|------------|----|-------------------|----|-----------|
| <u>Assets</u> | | | | | | |
| Cash and pooled investments | \$ | 25,303,201 | \$ | 3,981,635 | \$ | 5,900,160 |
| Petty cash and change funds | | 2,205 | | 100 | | - |
| Departmental cash | | 2,615 | | - | | - |
| Cash with fiscal agent | | 1,425,993 | | - | | - |
| Taxes receivable | | | | | | |
| Delinquent | | 254,840 | | 74,362 | | 88,914 |
| Special assessments receivable | | | | | | |
| Delinquent | | 8,428 | | - | | - |
| Noncurrent | | 799,722 | | - | | - |
| Accounts receivable | | 77,844 | | 15,201 | | 361,350 |
| Accrued interest receivable | | 15,147 | | - | | - |
| Due from other governments | | 412,056 | | 4,237,640 | | 949,659 |
| Inventories | | 8,645 | | 563,101 | | - |
| Advances to other funds | | 766,100 | | | | - |
| Total Assets | \$ | 29,076,796 | \$ | 8,872,039 | \$ | 7,300,083 |
| <u>Liabilities, Deferred Inflows of Resources,</u> and Fund Balances | | | | | | |
| Liabilities | | | | | | |
| Accounts payable | \$ | 928,850 | \$ | 60,483 | \$ | 286,673 |
| Salaries payable | | 408,477 | | 63,220 | | 228,229 |
| Accrued payroll taxes | | 29,851 | | 4,837 | | 17,251 |
| Accrued interest payable | | - | | - | | - |
| Accrued expenses | | 216,432 | | 25,697 | | 94,933 |
| Advances from other funds | | - | | , <u>-</u> | | , - |
| Contracts payable | | 247,102 | | _ | | _ |
| Retainage payable | | - | | 40,276 | | _ |
| Due to other governments | | 150,402 | | 29,911 | | 69,024 |
| Unearned revenue | | 459,424 | | | | - |
| Claims payable | | 102,554 | | | | <u>-</u> |
| Total Liabilities | \$ | 2,543,092 | \$ | 224,424 | \$ | 696,110 |
| Deferred Inflows of Resources | | | | | | |
| Unavailable revenue | \$ | 1,222,264 | \$ | 3,905,925 | \$ | 439,414 |

| | Solid Waste | | Ditch | | Capital Projects | | Nonmajor Fund | | Total overnmental Funds |
|----|----------------------------|----|----------------------------|----|---------------------|----|------------------|----|---|
| \$ | 5,534,848 | \$ | 336,779 | \$ | 6,594,379 | \$ | 12,037 | \$ | 47,663,039 |
| Ф | 10,050 | Ф | 330,779 | Þ | 0,394,379 | Ф | 12,037 | Ф | 12,355 |
| | - | | _ | | _ | | _ | | 2,615 |
| | - | | - | | - | | - | | 1,425,993 |
| | - | | - | | - | | - | | 418,116 |
| | - | | 1,616 | | - | | - | | 10,044 |
| | - | | 964,351 | | - | | - | | 1,764,073 |
| | 214,231 | | - | | - | | - | | 668,626 |
| | - | | - | | - | | - | | 15,147 |
| | 1,400 | | 47,124 | | - | | - | | 5,647,879 |
| | - - | | - - | | - - | | - | | 571,746 766,100 |
| \$ | 5,760,529 | \$ | 1,349,870 | \$ | 6,594,379 | \$ | 12,037 | \$ | 58,965,733 |
| \$ | 688,531 26,258 2,009 | \$ | 118,488 - - 1,896 | \$ | 146,547 - - | \$ | - - - | \$ | 2,229,572 726,184 53,948 1,896 |
| | 9,967 | | 1,890 | | _ | | - | | 347,029 |
| | - | | 766,100 | | _ | | _ | | 766,100 |
| | _ | | - | | _ | | - | | 247,102 |
| | _ | | _ | | _ | | - | | 40,276 |
| | 12,538 | | 121,440 | | - | | 38 | | 383,353 |
| | - | | - | | - | | - | | 459,424 |
| | - | | - | | - | | - | | 102,554 |
| \$ | 739,303 | \$ | 1,007,924 | \$ | 146,547 | \$ | 38 | \$ | 5,357,438 |
| \$ | 4,769 | \$ | 1,005,040 | \$ | | \$ | | \$ | 6,577,412 |

BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2014

| | General | Road and Bridge | | Human Services |
|---|------------------|------------------------|----|-------------------|
| Liabilities, Deferred Inflows of Resources, | | | | |
| and Fund Balances (Continued) | | | | |
| Fund Balances | | | | |
| Nonspendable | | | | |
| Inventories | \$ 8,645 | \$ 563,101 | \$ | - |
| Advances to other funds | 766,100 | - | | - |
| Restricted | | | | |
| Restricted for E-911 | 217,143 | - | | - |
| Restricted for law library | 48,320 | - | | - |
| Restricted for capital projects | - | - | | - |
| Restricted for recorder's equipment purchases | 228,303 | - | | _ |
| Restricted for new jail construction | 3,883,058 | - | | _ |
| Restricted for land records technology | 82,866 | _ | | _ |
| Restricted for drug enforcement | 5,971 | - | | - |
| Restricted for conservation | 443,494 | _ | | _ |
| Restricted for SSTS Biscay City | 3,426 | _ | | _ |
| Restricted for records compliance | 492,010 | _ | | _ |
| Restricted for solid waste abatement | - | _ | | _ |
| Restricted for aquatic invasive species | 22,086 | _ | | _ |
| Restricted for forfeited tax | ,000 | _ | | _ |
| Restricted for escrow | 48,142 | _ | | _ |
| Restricted for ditch maintenance and construction | - | _ | | _ |
| Committed | | | | |
| Committed for petty cash and change funds | 2,205 | 100 | | _ |
| Assigned | 2,203 | 100 | | |
| Assigned for capital projects | 5,029,466 | _ | | _ |
| Assigned for McLeod for Tomorrow | 2,564 | - | | _ |
| Assigned for lidar and orthophotography | 27,305 | - | | - |
| Assigned for aerial photos | | - | | - |
| | 4,800 | - | | - |
| Assigned for veterans van | 71,705 | - | | - |
| Assigned for new canine | 8,901 | - | | - |
| Assigned for ag programing | 2,034 | - | | - |
| Assigned for ARMER radio enhancements | 10,000 | 425.020 | | - |
| Assigned for contracted projects | 520,442 | 435,039 | | - |
| Assigned for records preservation | 44,570 | - | | - |
| Assigned for snowmobile enforcement | 251 | - | | = |
| Assigned for law enforcement | 130,331 | - | | - |
| Assigned for court services | 92,407 | - 2.742.450 | | - |
| Assigned for highways and streets | - | 3,743,450 | | - |
| Assigned for human services | - | - | | 6,164,559 |
| Unassigned | 13,114,895 | - | | - |
| Total Fund Balances | \$ 25,311,440 | \$ 4,741,690 | \$ | 6,164,559 |
| Total Liabilities, Deferred Inflows of Resources, | | | | |
| and Fund Balances | \$ 29,076,796 | \$ 8,872,039 | \$ | 7,300,083 |

| | Solid Waste | | Ditch | | Capital Projects | | Nonmajor Fund | | Total Governmental Funds |
|----|----------------|----|-----------|----|---------------------|----|------------------|----|--------------------------------|
| | | | | | | | | | |
| \$ | - | \$ | - | \$ | - | \$ | - | \$ | 571,746 |
| | - | | - | | - | | - | | 766,100 |
| | - | | - | | - | | - | | 217,143 |
| | - | | - | | - | | - | | 48,320 |
| | - | | - | | 6,447,832 | | - | | 6,447,832 |
| | = | | - | | - | | - | | 228,303 |
| | - | | - | | - | | - | | 3,883,058 |
| | - | | - | | - | | - | | 82,866 |
| | = | | - | | - | | - | | 5,971 |
| | = | | - | | - | | - | | 443,494 |
| | = | | = | | - | | - | | 3,426 |
| | = | | = | | - | | - | | 492,010 |
| | 5,006,407 | | = | | - | | - | | 5,006,407 |
| | - | | = | | - | | - | | 22,086 |
| | - | | - | | - | | 11,999 | | 11,999 |
| | - | | - | | - | | - - | | 48,142 |
| | - | | 121,419 | | - | | - | | 121,419 |
| | 10,050 | | - | | - | | - | | 12,355 |
| | _ | | - | | - | | _ | | 5,029,466 |
| | - | | - | | - | | - | | 2,564 |
| | - | | - | | - | | - | | 27,305 |
| | - | | - | | - | | - | | 4,800 |
| | - | | - | | - | | - | | 71,705 |
| | - | | - | | - | | - | | 8,901 |
| | - | | - | | - | | - | | 2,034 |
| | - | | - | | - | | - | | 10,000 |
| | - | | - | | - | | - | | 955,481 |
| | - | | - | | - | | = | | 44,570 |
| | = | | - | | - | | - | | 251 |
| | - | | - | | - | | - | | 130,331 |
| | - | | - | | - | | - | | 92,407 |
| | - | | - | | - | | - | | 3,743,450 |
| | - | | - | | - | | - | | 6,164,559 |
| | - | | (784,513) | | - | | - | | 12,330,382 |
| \$ | 5,016,457 | \$ | (663,094) | \$ | 6,447,832 | \$ | 11,999 | \$ | 47,030,883 |
| \$ | 5,760,529 | \$ | 1,349,870 | \$ | 6,594,379 | \$ | 12,037 | \$ | 58,965,733 |
| φ | 3,100,349 | φ | 1,547,070 | φ | 0,374,317 | φ | 14,037 | φ | 30,703,733 |



EXHIBIT 4

RECONCILIATION OF GOVERNMENTAL FUNDS BALANCE SHEET TO THE GOVERNMENT-WIDE STATEMENT OF NET POSITION--GOVERNMENTAL ACTIVITIES DECEMBER 31, 2014

| Fund balance - total governmental funds (Exhibit 3) | | \$ 47,030,883 |
|--|-------------------|-------------------|
| Amounts reported for governmental activities in the statement of net position are different because: | | |
| Capital assets, net of accumulated depreciation, used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds. | | 130,590,737 |
| Other long-term assets are not available to pay for current period expenditures and, therefore, are reported as deferred inflows of resources in the governmental funds. | | 6,577,412 |
| Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the governmental funds. | | |
| General obligation bonds | \$ (9,785,000) | |
| Unamortized premium on bonds | (214,234) | |
| Loans payable | (1,221,415) | |
| Compensated absences | (1,297,566) | |
| OPEB liability | (834,249) | (13,352,464) |
| Net Position of Governmental Activities (Exhibit 1) | | \$ 170,846,568 |

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2014

| | | General | | Road and Bridge | | Human Services | | |
|--|----|-----------------------|----|----------------------|----|-------------------|--|--|
| Revenues | | | | | | | | |
| Taxes | \$ | 10,786,579 | \$ | 3,576,671 | \$ | 4,156,448 | | |
| Special assessments | Ψ | 326,444 | Ψ | - | Ψ | - | | |
| Licenses and permits | | 80,901 | | 9,200 | | _ | | |
| Intergovernmental | | 3,566,332 | | 3,239,861 | | 4,475,391 | | |
| Charges for services | | 2,018,116 | | 135,715 | | 627,173 | | |
| Fines and forfeits | | 19,675 | | - | | - | | |
| Gifts and contributions | | 29,833 | | _ | | _ | | |
| Investment earnings | | 788,654 | | _ | | _ | | |
| Miscellaneous | | 486,327 | | 5,859 | | 888,473 | | |
| Total Revenues | \$ | 18,102,861 | \$ | 6,967,306 | \$ | 10,147,485 | | |
| Expenditures | | | | | | | | |
| Current | | | | | | | | |
| General government | \$ | 7,129,120 | \$ | - | \$ | - | | |
| Public safety | | 5,841,233 | | - | | - | | |
| Highways and streets | | - | | 8,033,089 | | - | | |
| Sanitation | | - | | , , , <u>-</u> | | - | | |
| Human services | | - | | _ | | 9,508,599 | | |
| Health | | 2,453,269 | | _ | | , , , <u>-</u> | | |
| Culture and recreation | | 638,381 | | _ | | - | | |
| Conservation of natural resources | | 1,093,156 | | _ | | - | | |
| Economic development | | 13,747 | | _ | | - | | |
| Capital outlay | | - | | _ | | - | | |
| Intergovernmental | | - | | 244,964 | | - | | |
| Debt service | | | | , | | | | |
| Principal | | 115,584 | | _ | | - | | |
| Interest | | 18,656 | | _ | | - | | |
| Bond issue costs | | <u> </u> | | <u> </u> | | | | |
| Total Expenditures | \$ | 17,303,146 | \$ | 8,278,053 | \$ | 9,508,599 | | |
| Excess of Revenues Over (Under) Expenditures | \$ | 799,715 | \$ | (1,310,747) | \$ | 638,886 | | |
| Other Financing Sources (Uses) | | | | | | | | |
| Transfers in | \$ | - | \$ | - | \$ | - | | |
| Transfers out | | - | | - | | - | | |
| Loan issued | | 124,327 | | - | | - | | |
| Proceeds from the sale of bonds | | - | | - | | - | | |
| Premium on bonds issued | | - | | - | | - | | |
| Proceeds from the sale of capital assets | | 19,776 | | 69,201 | | <u> </u> | | |
| Total Other Financing Sources (Uses) | \$ | 144,103 | \$ | 69,201 | \$ | | | |
| Net Change in Fund Balance | \$ | 943,818 | \$ | (1,241,546) | \$ | 638,886 | | |
| Fund Balance - January 1 Increase (decrease) in inventories | | 24,369,222 (1,600) | | 5,799,776 183,460 | | 5,525,673 | | |
| Fund Balance - December 31 | \$ | 25,311,440 | \$ | 4,741,690 | \$ | 6,164,559 | | |

| | Solid Waste | | Ditch | | Capital Projects | | Nonmajor Fund | | Total overnmental Funds |
|----|----------------|----------|--------------|----------|---------------------|----------|------------------|----------|-------------------------------|
| \$ | _ | \$ | - | \$ | _ | \$ | - | \$ | 18,519,698 |
| - | - | * | 127,570 | • | - | * | _ | * | 454,014 |
| | 6,515 | | - | | _ | | _ | | 96,616 |
| | 99,471 | | 8,051 | | - | | - | | 11,389,106 |
| | 2,369,202 | | - | | - | | - | | 5,150,206 |
| | - | | - | | - | | 25,997 | | 45,672 |
| | - | | - | | - | | - | | 29,833 |
| | 53,512 | | 1,478 | | - | | - | | 790,132 1,434,171 |
| \$ | 2,528,700 | \$ | 137,099 | \$ | | \$ | 25,997 | \$ | 37,909,448 |
| Ф | 2,528,700 | <u>.</u> | 137,099 | 3 | <u> </u> | <u>.</u> | 25,991 | <u> </u> | 37,909,448 |
| \$ | - | \$ | - | \$ | - | \$ | 13,998 | \$ | 7,143,118 |
| | - | | - | | - | | - | | 5,841,233 |
| | - | | - | | - | | - | | 8,033,089 |
| | 5,950,880 | | - | | - | | - | | 5,950,880 |
| | - | | - | | - | | - | | 9,508,599 |
| | - | | - | | - | | - | | 2,453,269 |
| | - | | - | | - | | - | | 638,381 |
| | - | | 412,701 | | - | | - | | 1,505,857 |
| | - | | - | | 293,095 | | - | | 13,747 293,095 |
| | - | | - | | 293,093 | | - | | 293,093 |
| | | | | | | | | | 115,584 |
| | - | | 5,428 | | - | | _ | | 24,084 |
| | | | - | | 41,081 | | | | 41,081 |
| \$ | 5,950,880 | \$ | 418,129 | \$ | 334,176 | \$ | 13,998 | \$ | 41,806,981 |
| \$ | (3,422,180) | \$ | (281,030) | \$ | (334,176) | \$ | 11,999 | \$ | (3,897,533) |
| \$ | 3,217,226 | \$ | _ | \$ | _ | \$ | _ | \$ | 3,217,226 |
| Ψ | - | Ψ | _ | Ψ | (3,217,226) | Ψ | _ | Ψ | (3,217,226) |
| | - | | - | | - | | _ | | 124,327 |
| | - | | - | | 9,785,000 | | - | | 9,785,000 |
| | - | | - | | 214,234 | | - | | 214,234 |
| | - | | - | | - | | | | 88,977 |
| \$ | 3,217,226 | \$ | <u>-</u> | \$ | 6,782,008 | \$ | <u>-</u> | \$ | 10,212,538 |
| \$ | (204,954) | \$ | (281,030) | \$ | 6,447,832 | \$ | 11,999 | \$ | 6,315,005 |
| | 5,221,411 | | (382,064) | | - | | - | | 40,534,018 |
| | <u> </u> | | | | <u> </u> | | - | | 181,860 |
| \$ | 5,016,457 | \$ | (663,094) | \$ | 6,447,832 | \$ | 11,999 | \$ | 47,030,883 |

EXHIBIT 6

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE OF GOVERNMENTAL FUNDS TO THE GOVERNMENT-WIDE STATEMENT OF ACTIVITIES--GOVERNMENTAL ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2014

| Net change in fund balance - total governmental funds (Exhibit 5) | | | \$ 6,315,005 |
|--|----|--------------------------|-----------------|
| Amounts reported for governmental activities in the statement of activities are different because: | | | |
| In the funds, under the modified accrual basis, revenues not available for expenditure are deferred. In the statement of activities, those revenues are recognized when earned. The adjustment between the fund statements and the statement of activities is the increase or decrease in revenues deferred as unavailable. | | | |
| Unavailable revenue - December 31 Unavailable revenue - January 1 | \$ | 6,577,412 (2,695,927) | 3,881,485 |
| Unavaliable revenue - January 1 | | (2,093,927) | 3,881,483 |
| Governmental funds report capital outlay as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. Also in the statement of activities, only the gain or loss on the disposal of capital assets is reported; whereas, in the governmental funds, the proceeds from the disposal increase financial resources. Therefore, the change in net position differs from the change in fund balance by the net book value of the assets disposed of. | | | |
| Expenditures for general capital assets and infrastructure | \$ | 8,458,983 | |
| Net book value of disposed assets | | (4,773) | |
| Current year depreciation | | (4,792,529) | 3,661,681 |
| Debt proceeds provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net position. Repayment of debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position. | | | |
| Loans issued | | | (133,841) |
| Bonds issued | | | (9,785,000) |
| Premium on bonds issued | | | (214,234) |
| Principal repayments - Minnesota Pollution Control Agency loans | | | 115,472 |
| Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds. | | | |
| Change in compensated absences | \$ | (33,320) | |
| Change in OPEB liability | Ψ | (176,841) | |
| Change in inventories | | 181,860 | (28,301) |
| Change in Net Position of Governmental Activities (Exhibit 2) | | | \$ 3,812,267 |

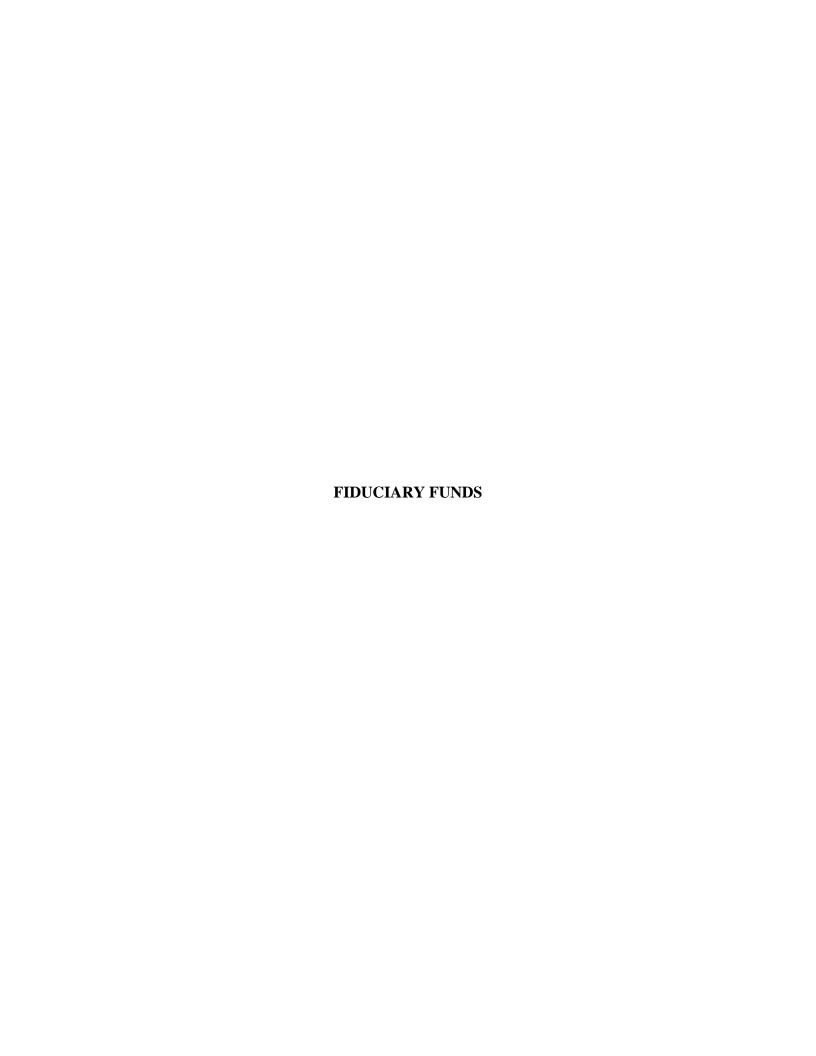




EXHIBIT 7

STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS DECEMBER 31, 2014

| | Agency |
|-----------------------------|-----------------|
| <u>Assets</u> | |
| Cash and pooled investments | \$ 761,762 |
| Departmental cash | 2,518 |
| Accounts receivable | 91,142 |
| Due from other governments | 760,314 |
| Total Assets | \$ 1,615,736 |
| <u>Liabilities</u> | |
| Accounts payable | \$ 42,713 |
| Salaries payable | 38,192 |
| Accrued payroll taxes | 2,871 |
| Accrued expenses | 13,166 |
| Due to other governments | 1,518,794 |
| Total Liabilities | \$ 1,615,736 |



NOTES TO THE FINANCIAL STATEMENTS AS OF AND FOR THE YEAR ENDED DECEMBER 31, 2014

1. <u>Summary of Significant Accounting Policies</u>

The County's financial statements are prepared in accordance with generally accepted accounting principles (GAAP) as of and for the year ended December 31, 2014. The Governmental Accounting Standards Board (GASB) is responsible for establishing GAAP for state and local governments through its pronouncements (statements and interpretations). The more significant accounting policies established in GAAP and used by the County are discussed below.

A. Financial Reporting Entity

McLeod County was established March 1, 1856, and is an organized county having the powers, duties, and privileges granted counties by Minn. Stat. ch. 373. As required by accounting principles generally accepted in the United States of America, these financial statements present McLeod County (primary government) and its component unit for which the County is financially accountable. The County is governed by a five-member Board of Commissioners elected from districts within the County. The Board is organized with a chair and vice chair elected at the annual meeting in January of each year.

Discretely Presented Component Unit

While part of the reporting entity, the discretely presented component unit is presented in a separate column in the government-wide financial statements to emphasize that it is legally separate from the County. The following component unit of McLeod County is discretely presented:

| | Component Unit Included in | |
|--|--|--|
| | Reporting Entity | Separate |
| Component Unit | Because | Financial Statements |
| McLeod County Housing and Redevelopment Authority (HRA) provides services pursuant to Minn. Stat. §§ 469.001-469.047. | The County appoints members and the HRA is a financial burden. | McLeod County HRA 2200 - 23rd Street N.E., Suite 2090 Willmar, Minnesota 56201 |

1. <u>Summary of Significant Accounting Policies</u>

A. Financial Reporting Entity (Continued)

Joint Ventures and Jointly-Governed Organizations

The County participates in several joint ventures described in Note 7.D. The County also participates in the jointly-governed organizations described in Note 7.E.

B. Basic Financial Statements

1. Government-Wide Statements

The government-wide financial statements (the statement of net position and the statement of activities) display information about the primary government and its component unit. These statements include the financial activities of the overall County government, except for fiduciary activities. Eliminations have been made to minimize the double counting of internal activities.

In the government-wide statement of net position, the governmental activities: (a) are presented on a consolidated basis by column; and (b) are reported on a full accrual, economic resource basis, which recognizes all long-term assets and receivables as well as long-term debt and obligations.

The County's net position is reported in three parts: (1) net investment in capital assets, (2) restricted net position, and (3) unrestricted net position. The County first utilizes restricted resources to finance qualifying activities.

The statement of activities demonstrates the degree to which the direct expenses of each function of the County's governmental activities are offset by program revenues. Direct expenses are those clearly identifiable with a specific function or activity. Program revenues include: (1) fees, fines, and charges paid by the recipients of goods, services, or privileges provided by a given function or activity; and (2) grants and contributions restricted to meeting the operational or capital requirements of a particular function or activity. Revenues not classified as program revenues, including all taxes, are presented as general revenues.

1. Summary of Significant Accounting Policies

B. Basic Financial Statements (Continued)

2. Fund Financial Statements

The fund financial statements provide information about the County's funds. Separate statements for each fund category-governmental and fiduciary-are presented. The emphasis of governmental fund financial statements is on major individual governmental funds, with each displayed as a separate column in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor funds.

The County reports the following major governmental funds:

The <u>General Fund</u> is the County's primary operating fund. It accounts for all financial resources of the general government, except those accounted for in another fund.

The <u>Road and Bridge Special Revenue Fund</u> is used to account for restricted revenues from the federal and state government and expenditures of the County Highway Department, which is responsible for the construction and maintenance of roads, bridges, and other projects affecting County roadways.

The <u>Human Services Special Revenue Fund</u> is used to account for restricted revenue resources from the federal, state, and other oversight agencies used for economic assistance and community social services programs.

The <u>Solid Waste Special Revenue Fund</u> is used to account for restricted charges for accepting solid waste and costs associated with waste management, recycling, disposal of hazardous materials, and landfill abatement.

The <u>Ditch Special Revenue Fund</u> is used to account for special assessment levies against benefitted property restricted for construction and maintenance of County ditches.

The <u>Capital Projects Fund</u> is used to account for financial resources to be used for capital acquisition, construction, or improvement of capital facilities.

1. Summary of Significant Accounting Policies

B. Basic Financial Statements

2. <u>Fund Financial Statements</u> (Continued)

Additionally, the County reports the following fund type:

<u>Agency funds</u> are custodial in nature and do not present results of operations or have a measurement focus. These funds account for assets that the County holds for others in an agent capacity.

C. Measurement Focus and Basis of Accounting

The government-wide and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned, and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. McLeod County considers all revenues as available if collected within 60 days after the end of the current period. Property and other taxes, licenses, and interest are all considered susceptible to accrual. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on long-term debt, compensated absences, and claims and judgments, which are recognized as expenditures to the extent that they have matured. Proceeds of long-term debt and acquisitions under capital leases are reported as other financing sources.

When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first and then unrestricted resources as needed. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

1. Summary of Significant Accounting Policies (Continued)

D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Equity

1. Deposits and Investments

The cash balances of substantially all funds are pooled and invested by the County Auditor-Treasurer for the purpose of increasing earnings through investment activities. Pooled and fund investments are reported at their fair value at December 31, 2014, based on market prices. Pursuant to Minn. Stat. § 385.07, investment earnings on cash and pooled investments are credited to the General Fund. Other funds received investment earnings based on other state statutes, grant agreements, contracts, and bond covenants. In 2014, the County reports pooled investment earnings of \$788,654 due to an increase in the market value of investments.

McLeod County invests in an external investment pool, the Minnesota Association of Governments Investing for Counties (MAGIC) Fund, which is created under a joint powers agreement pursuant to Minn. Stat. § 471.59. The MAGIC Fund is not registered with the Securities and Exchange Commission. The investment in the pool is measured at the amortized cost per share provided by the pool, which would closely approximate fair value.

2. Receivables and Payables

Activity between funds representative of lending/borrowing arrangements outstanding at the end of the fiscal year is referred to as either "due to/from other funds" (the current portion of interfund loans) or "advances to/from other funds" (the noncurrent portion of interfund loans).

All other outstanding balances between funds are reported as "due to/from other funds."

Advances between funds, as reported in the fund financial statements, are offset by nonspendable fund balance in applicable governmental funds to indicate that they are not available for appropriation and are not expendable available financial resources.

All receivables, including those of the discretely presented component unit, are shown net of an allowance for uncollectibles.

1. Summary of Significant Accounting Policies

D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Equity

2. <u>Receivables and Payables</u> (Continued)

Property taxes are levied as of January 1 on property values assessed as of the same date. The tax levy notice is mailed in March with the first half payment due May 15 and the second half payment due October 15. Unpaid taxes at December 31 become liens on the respective property and are classified in the financial statements as delinquent taxes receivable. No provision has been made for an estimated uncollectible amount.

Special assessments receivable consist of delinquent special assessments payable in the years 2007 to 2014 and deferred special assessments payable in 2015 and after. No provision has been made for an estimated uncollectible amount.

3. Inventories

Inventories in the General Fund and the Road and Bridge Special Revenue Fund are valued at cost using the first in/first out method. Inventories in governmental funds are recorded as expenditures when purchased rather than when consumed. Inventories at the government-wide level are recorded as expenses when consumed.

4. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (such as roads, bridges, sidewalks, and similar items), are reported in the governmental activities column in the government-wide financial statements. Capital assets are defined by the County as assets with an initial, individual cost of more than the established threshold and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair value at the date of donation.

1. Summary of Significant Accounting Policies

D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Equity

4. <u>Capital Assets</u> (Continued)

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend the life of the asset are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed.

Property, plant, and equipment of the primary government are depreciated using the straight-line method over the following estimated useful lives:

| Assets | Th | Threshold | | |
|------------------------------------|----|-----------|---------|--|
| | | | | |
| Buildings | \$ | 25,000 | 20 - 40 | |
| Improvements other than buildings | | 25,000 | 5 - 30 | |
| Infrastructure | | 50,000 | 25 - 75 | |
| Furniture, equipment, and vehicles | | 5,000 | 3 - 20 | |

5. <u>Compensated Absences</u>

The liability for compensated absences reported in the financial statements consists of unpaid accumulated, vacation, comp time, vested sick leave balances, and sick leave balances. The liability has been calculated using the vesting method, in which leave amounts for both employees who currently are eligible to receive termination payments and other employees who are expected to become eligible in the future to receive such payments upon termination are included. Compensated absences are accrued when incurred in the government-wide financial statements. A liability for these amounts is reported in the governmental funds only if they have matured, for example, as a result of employee resignations and retirements. The government-wide statement of net position reports both current and noncurrent portions of compensated absences. The current portion is based on percentages predetermined by management based on historical information. The noncurrent portion consists of the remaining amount of vacation and vested sick leave.

1. <u>Summary of Significant Accounting Policies</u>

D. <u>Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Equity</u> (Continued)

6. Long-Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities. Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts during the current period. The face amount of the debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources, while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

7. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and will not be recognized as an outflow of resources (expenditure/expense) until then. The County has no items that qualified for reporting in this category.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The government has only one type of item, which arises only under a modified accrual basis of accounting that qualifies for reporting in this category. Accordingly, the item, unavailable revenue, is reported only in the governmental funds balance sheet. This amount is deferred and recognized as an inflow of resources in the period that the amounts become available.

1. Summary of Significant Accounting Policies

D. <u>Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Equity</u> (Continued)

8. Unearned Revenue

Governmental funds and government-wide financial statements report unearned revenue in connection with resources that have been received but not yet earned.

9. Classification of Net Position

Net position in the government-wide statements is classified in the following categories:

<u>Net investment in capital assets</u> - the amount of net position representing capital assets, net of accumulated depreciation, and reduced by outstanding debt attributed to the acquisition, construction, or improvement of the assets.

<u>Restricted net position</u> - the amount of net position for which external restrictions have been imposed by creditors, grantors, contributors, or laws or regulations of other governments and restrictions imposed by law through constitutional provisions or enabling legislation.

<u>Unrestricted net position</u> - the amount of net position that does not meet the definition of restricted or net investment in capital assets.

10. Classification of Fund Balance

In the fund financial statements, fund balance is divided into five classifications based primarily on the extent to which McLeod County is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

<u>Nonspendable</u> - amounts that cannot be spent because they are not in spendable form or are legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash.

1. <u>Summary of Significant Accounting Policies</u>

D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Equity

10. <u>Classification of Fund Balance</u> (Continued)

<u>Restricted</u> - amounts for which constraints have been placed on the use of resources either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or imposed by law through constitutional provisions or enabling legislation.

<u>Committed</u> - amounts that can be used only for the specific purposes imposed by formal action (resolution) of the County Board. Those committed amounts cannot be used for any other purpose unless the Board removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts.

<u>Assigned</u> - amounts the County intends to use for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the General Fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the General Fund, assigned amounts represent intended uses established by the County Board or the County Auditor-Treasurer who has been delegated that authority by Board resolution.

<u>Unassigned</u> - spendable amounts not contained in the other fund balance classifications for the General Fund. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted or committed.

McLeod County applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

1. Summary of Significant Accounting Policies

D. <u>Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Equity</u> (Continued)

11. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

E. Revenues

In accordance with GASB Statement No. 33, Accounting and Financial Reporting for Nonexchange Transactions, revenues for nonexchange transactions are recognized based on the principal characteristics of the revenue. Exchange transactions are recognized as revenue when the exchange occurs. The modified accrual basis of accounting is used by all governmental fund types. Under this basis, revenue is not recognized in the financial statements unless it is available to finance current expenditures.

Imposed Nonexchange Transactions

Imposed nonexchange transactions result from assessments by governments on nongovernmental entities and individuals. Property taxes, fines and penalties, and property forfeitures are imposed nonexchange transactions. Revenues from property taxes are recognized in the period for which the taxes were levied. Fines and penalties and property forfeitures are recognized in the period received.

Intergovernmental

Government-mandated nonexchange transactions occur when a government at one level provides resources to a government at another level and requires that government to use them for a specific purpose. The provider government establishes purpose restrictions and also may establish time requirements. Federal and state grants mandating the County perform particular programs are government-mandated nonexchange transactions. Revenues are recognized when eligibility and time requirements are met, usually when the corresponding expenditure is incurred.

1. Summary of Significant Accounting Policies

E. Revenues

Intergovernmental (Continued)

Voluntary nonexchange transactions result from legislative or contractual agreements, such as grants, entitlements, appropriations, and donations. The provider may establish purpose restrictions or eligibility requirements. Revenues are recognized in the year to which they apply according to the statute or contract. Gifts and contributions from individuals are also considered voluntary nonexchange transactions and are generally recognized when received.

Tax credits paid by the state are included in intergovernmental revenues and are recognized as revenue in the tax year to which they apply. State-aid highway allotments for highway maintenance and construction are recognized as revenue in the year of allotment.

Exchange Transactions

Special assessments levied against benefiting properties are recognized when levied. Other revenues, such as licenses and permits, charges for services, and investment income, are recognized as revenue when earned.

F. Future Change in Accounting Standards

GASB Statement No. 68, Accounting and Financial Reporting for Pensions, as amended by GASB Statement No. 71, Pension Transition for Contributions Made Subsequent to the Measurement Date, replaces Statement No. 27, Accounting for Pensions by State and Local Governmental Employers, and Statement No. 50, Pension Disclosures, as they relate to employer governments that provide pensions through pension plans administered as trusts or similar arrangement that meet certain criteria. GASB Statement 68 requires governments providing defined benefit pension plans to recognize their long-term obligation for pension benefits as a liability for the first time, and to more comprehensively and comparably measure the annual costs of pension benefits. This statement will be effective for the County's calendar year 2015. The County has not yet determined the financial statement impact of adopting this new standard.

2. Stewardship, Compliance, and Accountability

A. <u>Deficit Fund Equity</u>

The Ditch Special Revenue Fund had a negative fund balance of \$663,094 as of December 31, 2014. Ditch system deficits will be eliminated in future years with special assessment levies against benefited properties. Following is a summary of the individual ditch systems:

| 28 ditches with positive balances 28 ditches with deficit balances | \$ 121,419 (784,513) |
|--|----------------------------|
| Net Fund Balance | \$ (663,094) |

B. Component Unit Deficit

The McLeod County HRA, at June 30, 2014, had deficit net position of \$335,168, a decrease from the previous year's deficit balance of \$313,554. The decrease in net position is due, in part, to expenses in excess of revenues.

C. New Jail Construction

The fund balance restricted for new jail construction, and a portion of the net position restricted for public safety, was donated to McLeod County by the estate of Annamarie Tudhope. In 2009, the County received \$1,170,500 in donations and \$41,024 in interest. In 2010, the County received \$2,264,482 in donations and \$24,445 in interest. In 2011, the County received \$150,000 in donations and \$39,997 in interest. In 2012, the County received \$130,432 in donations and \$26,760 in interest. In 2013, the County received \$22,196 in interest. In 2014, the County received \$13,222 in interest. As of December 31, 2014, \$3,883,058 was restricted. This money can be used only for new construction of a jail.

3. Detailed Notes on All Funds

A. Assets

1. Deposits and Investments

Reconciliation of the County's total deposits, cash on hand, and investments to the basic financial statements follows:

| Governmental funds | |
|---|------------------|
| Cash and pooled investments | \$ 47,663,039 |
| Petty cash and change funds | 12,355 |
| Departmental cash | 2,615 |
| Cash with fiscal agent | 1,425,993 |
| Agency fund | |
| Cash and pooled investments | 761,762 |
| Departmental cash | 2,518 |
| Total Cash and Investments | \$ 49,868,282 |
| Deposits | \$ 29,389,732 |
| Petty cash and change funds | 12,355 |
| Departmental cash | 5,133 |
| Cash with fiscal agent | 1,425,993 |
| Investments | 19,035,069 |
| Total Deposits, Cash on Hand, and Investments | \$ 49,868,282 |

a. <u>Deposits</u>

The County is authorized by Minn. Stat. §§ 118A.02 and 118A.04 to designate a depository for public funds and to invest in certificates of deposit. County deposits are required by Minn. Stat. § 118A.03 to be protected by insurance, surety bond, or collateral. The market value of collateral pledged shall be at least ten percent more than the amount on deposit at the close of the financial institution's banking day, not covered by insurance or bonds.

Authorized collateral includes treasury bills, notes and bonds; issues of U.S. government agencies, general obligations rated "A" or better and revenue obligations rated "AA" or better; irrevocable standby letters of credit issued by the Federal Home Loan Bank; and certificates of deposit. Minnesota statutes require that securities pledged as collateral be held in safekeeping in a

Detailed Notes on All Funds

A. Assets

1. Deposits and Investments

a. Deposits (Continued)

restricted account at the Federal Reserve Bank or in an account at a trust department of a commercial bank or other financial institution not owned or controlled by the financial institution furnishing the collateral.

Custodial Credit Risk

Custodial credit risk is the risk that, in the event of a financial institution failure, the County's deposits may not be returned to it. The County does not have a policy on custodial credit risk for deposits. As of December 31, 2014, McLeod County's deposits were not exposed to custodial credit risk.

b. Investments

The following types of investments are generally authorized as available to the County by Minn. Stat. §§ 118A.04 and 118A.05:

- (1) securities which are direct obligations or are guaranteed or insured issues of the United States, its agencies, its instrumentalities, or organizations created by an act of Congress, except mortgage-backed securities defined as "high risk" by Minn. Stat. § 118A.04, subd. 6;
- (2) mutual funds through shares of registered investment companies provided the mutual fund receives certain ratings depending on its investments;
- (3) general obligations of the State of Minnesota and its municipalities, and in certain state agency and local obligations of Minnesota and other states provided such obligations have certain specified bond ratings by a national bond rating service;
- (4) banker's acceptances of United States banks;

3. Detailed Notes on All Funds

A. Assets

1. <u>Deposits and Investments</u>

b. <u>Investments</u> (Continued)

- (5) commercial paper issued by United States corporations or their Canadian subsidiaries that is rated in the highest quality category by two nationally recognized rating agencies and matures in 270 days or less; and
- (6) with certain restrictions, in repurchase agreements, securities lending agreements, joint powers investment trusts, and guaranteed investment contracts.

Interest Rate Risk

Interest rate risk is the risk that changes in the market interest rates will adversely affect the fair value of an investment. The County minimizes its exposure to interest rate risk by investing in both short-term and long-term investments and by timing cash flows from maturities so that a portion of the portfolio is maturing or coming close to maturity evenly over time as necessary to provide the cash flow and liquidity needed for operations.

Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. It is the County's policy to invest only in securities that meet the ratings requirements set by state statute. Currently, the County's federal home loan bank securities are all rated AA+ by Standard and Poor's, and the money market account with Wells Fargo is rated AA+ by Standard and Poor's and Aaa by Moody's.

3. Detailed Notes on All Funds

A. Assets

1. Deposits and Investments

b. <u>Investments</u> (Continued)

Custodial Credit Risk

The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, a government will not be able to recover the value of investment or collateral securities in the possession of an outside party. The County does not have a policy regarding custodial credit risk.

Concentration of Credit Risk

The concentration of credit risk is the risk of loss that may be caused by the County's investment in a single issuer. It is the County's policy that U.S. agency securities may be held without limit.

The following table presents the County's investment balances at December 31, 2014, and information relating to potential investment risks:

| Investment - Issuer | Concentration Risk Percent (%) | Interest Rate Risk Maturity Date | Carrying (Fair) Value |
|---|--------------------------------|----------------------------------|------------------------------|
| Mutual fund - Public Financial Management | | | |
| Cash Management Fund (MAGIC Fund) | 59.14 | | \$ 11,256,601 |
| Federal Home Loan Bank Securities - Wells Fargo | | | |
| Advisors | | | |
| Federal Home Loan Bank | | 4/18/2023 | \$ 324,984 |
| Federal Home Loan Bank | | 4/18/2023 | 499,975 |
| Federal Home Loan Bank | | 5/08/2023 | 999,170 |
| Federal Home Loan Bank | | 5/08/2023 | 999,170 |
| Federal Home Loan Bank | | 5/16/2023 | 999,430 |
| Federal Home Loan Bank | | 6/13/2023 | 981,020 |
| Total Federal Home Loan Bank Securities | 25.24 | | \$ 4,803,749 |

3. Detailed Notes on All Funds

A. Assets

1. <u>Deposits and Investments</u> (Continued)

| | | Interest | |
|--|---------------|-----------|------------------|
| | Concentration | Rate Risk | |
| | Risk | Maturity | Carrying |
| Investment - Issuer | Percent (%) | Date | (Fair) Value |
| Negotiable Certificates of Deposit - Wells Fargo | | | |
| Advisors | | | |
| GE Capital Bank | | 7/27/2018 | \$ 244,336 |
| GE Capital Bank | | 7/27/2018 | 244,336 |
| Everbank | | 6/30/2015 | 240,082 |
| Discover Bank | | 8/20/2015 | 39,993 |
| Comenity Bank | | 8/20/2015 | 200,000 |
| Total Negotiable Certificates of Deposit | 5.09 | | \$ 968,747 |
| Money Market Accounts - Wells Fargo Advisors | | | |
| Treasury Money Market | 7.42 | N/A | \$ 1,412,972 |
| HH Bonds - U.S. Treasury | 3.11 | Various | \$ 593,000 |
| Total Investments | | | \$ 19,035,069 |

2. Receivables

Receivables as of December 31, 2014, including the applicable allowances for uncollectible accounts, are as follows:

| | overnmental Activities | Amounts Not Scheduled for Collection During the Subsequent Year | | |
|--|--|---|--------------------------|--|
| Taxes Special assessments Accounts Accrued interest Due from other governments | \$ 418,116 1,774,117 668,626 15,147 5,647,879 | \$ | 1,764,073 - - - | |
| Total Receivables | \$ 8,523,885 | \$ | 1,764,073 | |

3. Detailed Notes on All Funds

A. Assets (Continued)

3. <u>Capital Assets</u>

Capital asset activity for the year ended December 31, 2014, was as follows:

| | Beginning Balance | Increase | Decrease | Ending Balance |
|---|--|--|-------------------------|--|
| Capital assets not depreciated Land Construction in progress Infrastructure - right-of-way | \$ 3,956,141 5,551,802 3,173,372 | \$ 4,652,088 | \$ 5,495,375 | \$ 3,956,141 4,708,515 3,173,372 |
| Total capital assets not depreciated | \$ 12,681,315 | \$ 4,652,088 | \$ 5,495,375 | \$ 11,838,028 |
| Capital assets depreciated Buildings Machinery, furniture, and equipment Improvements other than buildings Infrastructure | \$ 21,622,491 11,366,024 1,326,953 137,780,053 | \$ 1,519,630 4,004,367 6,672 3,771,601 | \$ 662,488 25,000 | \$ 23,142,121 14,707,903 1,308,625 141,551,654 |
| Total capital assets depreciated | \$ 172,095,521 | \$ 9,302,270 | \$ 687,488 | \$ 180,710,303 |
| Less: accumulated depreciation for Buildings Machinery, furniture, and equipment Improvements other than buildings Infrastructure | \$ 10,534,419 8,925,454 655,082 37,732,825 | \$ 779,105 1,265,886 61,894 2,685,644 | \$ 657,715 25,000 | \$ 11,313,524 9,533,625 691,976 40,418,469 |
| Total accumulated depreciation | \$ 57,847,780 | \$ 4,792,529 | \$ 682,715 | \$ 61,957,594 |
| Total capital assets depreciated, net | \$ 114,247,741 | \$ 4,509,741 | \$ 4,773 | \$ 118,752,709 |
| Governmental Activities Capital Assets, Net | \$ 126,929,056 | \$ 9,161,829 | \$ 5,500,148 | \$ 130,590,737 |

Depreciation expense was charged to functions/programs of the primary government as follows:

| Governmental Activities | | |
|---|----|-----------|
| General government | \$ | 740,016 |
| Public safety | | 453,226 |
| Highways and streets, including depreciation of infrastructure assets | | 3,217,327 |
| Sanitation | | 245,756 |
| Human services | | 88,448 |
| Health | | 13,096 |
| Culture and recreation | | 32,814 |
| Conservation of natural resources | | 1,846 |
| | Φ. | 4 702 520 |
| Total Depreciation Expense - Governmental Activities | \$ | 4,792,529 |

3. <u>Detailed Notes on All Funds</u> (Continued)

B. <u>Interfund Receivables, Payables, and Transfers</u>

1. The composition of interfund balances as of December 31, 2014, is as follows:

Advances From/To Other Funds

| Receivable Fund | Payable Fund | Amount |
|-----------------|--------------|---------------|
| General | Ditch | \$ 766,100 |

Advances from/to other funds are for cash flow purposes.

2. <u>Interfund Transfers</u>

Interfund transfers for the year ended December 31, 2014, consisted of the following:

Transfer to Solid Waste Fund from Capital Projects
Fund

\$ 3,217,226 MRF Retrofit Project

C. <u>Liabilities and Deferred Inflows of Resources</u>

1. Payables

Payables at December 31, 2014, were as follows:

| | Governmental Activities | |
|--------------------------|-------------------------|--|
| Accounts | \$ 2,229,572 | |
| Salaries | 726,184 | |
| Accrued payroll taxes | 53,948 | |
| Accrued interest | 1,896 | |
| Other accrued expenses | 347,029 | |
| Contracts | 247,102 | |
| Retainage | 40,276 | |
| Due to other governments | 383,353 | |
| Claims | 102,554 | |
| Total Payables | \$ 4,131,914 | |

3. Detailed Notes on All Funds

C. Liabilities and Deferred Inflows of Resources (Continued)

2. Construction Commitments

The County has active construction projects as of December 31, 2014. The projects include the following:

| | Sp | ent-to-Date | Remaining Commitment | | |
|-------------------------|----|-------------|-------------------------|--|--|
| Governmental Activities | | | | | |
| Fiber Project | \$ | 926,689 | \$ 520,442 | | |
| Xerox Tax/Cama Project | | 56,427 | 371,073 | | |
| MRF Retrofit Project | | 3,217,226 | 1,215,969 | | |
| Roads and bridges | | 508,173 | 140,499 | | |
| Total CIP | \$ | 4,708,515 | \$ 2,247,983 | | |

3. Unearned Revenue/Deferred Inflows of Resources

Unearned revenue and deferred inflows of resources consist of state grants and other receivables received but not yet earned, and special assessments, taxes, state grants, and other receivables not collected soon enough after year-end to pay liabilities of the current period. Unearned revenue and deferred inflows of resources at December 31, 2014, are summarized below by fund:

| Special Assessments | | | Taxes | | Grants | | Other | | Total | |
|--|----|-------------------------------------|-------|----------------------------------|--------------------------------------|----|--------------------------------------|----|---|--|
| Major governmental funds General Road and Bridge Human Services Solid Waste Ditch | \$ | 808,150 - - - 1,005,040 | \$ | 254,840 74,362 88,914 - | \$ 586,633 3,755,084 98,537 | \$ | 32,065 76,479 251,963 4,769 | \$ | 1,681,688 3,905,925 439,414 4,769 1,005,040 | |
| Total | \$ | 1,813,190 | \$ | 418,116 | \$ 4,440,254 | \$ | 365,276 | \$ | 7,036,836 | |
| Liability Unearned revenue Deferred inflows of resources | \$ | - | \$ | - | \$ 443,430 | \$ | 15,994 | \$ | 459,424 | |
| Unavailable revenue | | 1,813,190 | | 418,116 | 3,996,824 | | 349,282 | | 6,577,412 | |
| Total | \$ | 1,813,190 | \$ | 418,116 | \$ 4,440,254 | \$ | 365,276 | \$ | 7,036,836 | |

3. Detailed Notes on All Funds

C. Liabilities and Deferred Inflows of Resources (Continued)

4. <u>Long-Term Debt</u>

| Type of Indebtedness | Final Maturity | Installment Amounts | Interest Rate (%) | Original Issue Amount | | Balance ecember 31, 2014 |
|---|-------------------|--------------------------|-------------------------|---------------------------------|----|--------------------------------|
| 2014 General Obligation Bonds | 2025 | \$900,000 - 1,055,000 | 2.000 - 2.125 | \$ 9,785,000 | \$ | 9,785,000 |
| Minnesota Pollution Control Agency (MnPCA) loans | 2024 | N/A | 2.000 | 1,589,035 | | 1,221,415 |
| Total | | | | | \$ | 11,006,415 |

In 2004, the County entered into a loan agreement with the Minnesota Pollution Control Agency for High Island Creek Watershed septic system loans. According to the agreement, the County could borrow as much as \$191,000. The total amount disbursed through December 31, 2014, was \$103,643, which was the principal of the loan; accumulated interest is \$1,700. Principal payments of \$10,836 were made in 2014.

In 2008, the County entered into a loan agreement with the Minnesota Pollution Control Agency for High Island Creek Watershed septic system loans. According to the agreement, the County could borrow as much as \$115,000. The total amount disbursed through December 31, 2014, was \$115,000; accumulated interest is \$2,352. Principal payments of \$11,260 were made in 2014.

In 2008, the County entered into a loan agreement with the Minnesota Pollution Control Agency for Buffalo Creek Watershed septic system loans. According to the agreement, the County can borrow as much as \$215,000. In 2010, the loan amount was amended by an additional \$4,502. The total amount disbursed through December 31, 2014, was \$219,502; accumulated interest is \$10,429. Principal payments of \$22,728 were made in 2014.

In 2008, the County entered into a loan agreement with the Minnesota Pollution Control Agency for Crow River Watershed septic system loans. According to the agreement, the County can borrow as much as \$248,000. In 2010, the loan amount was amended by an additional \$50,000. The total amount disbursed through December 31, 2014, was \$298,000; accumulated interest is \$13,017. Principal payments of \$29,839 were made in 2014.

3. Detailed Notes on All Funds

C. Liabilities and Deferred Inflows of Resources

4. Long-Term Debt (Continued)

In 2009, the County entered into a loan agreement with the Minnesota Pollution Control Agency for Crow River Watershed septic system loans. According to the agreement, the County can borrow as much as \$300,000. In 2013, the loan amount was amended by an additional \$27,589. The total amount disbursed through December 31, 2014, was \$327,589; accumulated interest is \$15,476. Principal payments of \$31,317 were made in 2014.

In 2011, the County entered into a loan agreement with the Minnesota Pollution Control Agency for Buffalo Creek Watershed septic system loans. According to the agreement, the County can borrow as much as \$200,000. The total amount disbursed through December 31, 2014, was \$199,494; accumulated interest is \$9,514. Principal payments of \$9,492 were made in 2014.

In 2012, the County entered into a loan agreement with the Minnesota Pollution Control Agency for Crow River Watershed septic system loans. According to the agreement, the County can borrow as much as \$300,000. The total amount disbursed through December 31, 2014, was \$260,219. Repayment is estimated to begin in 2015.

In 2013, the County entered into a loan agreement with the Minnesota Pollution Control Agency for the High Island Creek Watershed septic system loans. According to the agreement, the County can borrow as much as \$120,000. The total amount disbursed through December 31, 2014, was \$13,100. Repayment is estimated to begin in 2016.

In 2014, the County issued \$9,785,000 of General Obligation Bonds. Repayment begins in 2016 with scheduled repayments ranging from \$900,000 to \$1,055,000, and interest rates ranging from 2.000 percent to 2.125 percent. Final repayment is scheduled for 2025.

3. Detailed Notes on All Funds

C. <u>Liabilities and Deferred Inflows of Resources</u> (Continued)

5. <u>Debt Service Requirements</u>

Debt service requirements at December 31, 2014, were as follows:

| Year Ending | | High Island Co Septic System | | High Island Creek Watershed Septic System Loans (2008) | | | | |
|-------------|----|---------------------------------|----------|---|-----------|----------|----|---------|
| December 31 | P | rincipal | Interest | | Principal | | I1 | nterest |
| 2015 | \$ | 11,054 | \$ | 622 | \$ | 11,600 | \$ | 1,406 |
| 2016 | | 11,276 | | 399 | | 11,833 | | 1,173 |
| 2017 | | 11,502 | | 173 | | 12,071 | | 935 |
| 2018 | | - | | - | | 12,314 | | 693 |
| 2019 | | - | | - | | 12,561 | | 445 |
| 2020 - 2024 | | - | | - | | 12,814 | | 193 |
| 2025 | | - | | - | | <u> </u> | | |
| Total | \$ | 33,832 | \$ | 1,194 | \$ | 73,193 | \$ | 4,845 |

| Year Ending | | Buffalo Cree Septic System | | | Crow River Watershed Septic System Loans (2008) | | | | |
|-------------|----|-------------------------------|----|---------|--|---------|----|---------|--|
| December 31 | F | Principal | I1 | nterest | Principal | | I | nterest | |
| 2015 | \$ | 23,185 | \$ | 2,298 | \$ | 30,439 | \$ | 4,031 | |
| 2016 | | 23,651 | | 1,832 | | 31,051 | | 3,419 | |
| 2017 | | 24,126 | | 1,357 | | 31,675 | | 2,795 | |
| 2018 | | 24,611 | | 872 | | 32,312 | | 2,158 | |
| 2019 | | 25,107 | | 377 | | 32,961 | | 1,509 | |
| 2020 - 2024 | | - | | - | | 50,689 | | 1,017 | |
| 2025 | | - | | - | | - | | - | |
| | ' | | , | | | | | | |
| Total | \$ | 120,680 | \$ | 6,736 | \$ | 209,127 | \$ | 14,929 | |

3. <u>Detailed Notes on All Funds</u>

C. <u>Liabilities and Deferred Inflows of Resources</u>

5. <u>Debt Service Requirements</u> (Continued)

| Year Ending | | Crow Rive Septic System | | | Buffalo Creek Watershed Septic System Loans (2011) | | | | | |
|-------------|----|----------------------------|----|---------|---|---------|----|---------|--|--|
| December 31 | F | Principal | I | nterest | Principal | | I | nterest | | |
| 2015 | \$ | 31,946 | \$ | 6,076 | \$ | 19,270 | \$ | 3,894 | | |
| 2016 | | 32,588 | | 5,434 | | 19,657 | | 3,507 | | |
| 2017 | | 33,243 | | 4,779 | | 20,053 | | 3,112 | | |
| 2018 | | 33,911 | | 4,111 | | 20,455 | | 2,709 | | |
| 2019 | | 34,593 | | 3,429 | | 20,867 | | 2,297 | | |
| 2020 - 2024 | | 145,467 | | 6,622 | | 99,214 | | 5,027 | | |
| 2025 | | - | | | | | | | | |
| Total | \$ | 311,748 | \$ | 30,451 | \$ | 199,516 | \$ | 20,546 | | |

| Year Ending | General Oblig | • | Bonds | | To | otal | |
|-------------|-----------------|----|-----------|-----------|------------|------|-----------|
| December 31 | Principal | | Interest | Principal | | | Interest |
| 2015 | \$ _ | \$ | 142,617 | \$ | 127,494 | \$ | 160,944 |
| 2016 | 1,055,000 | | 188,450 | | 1,185,056 | | 204,214 |
| 2017 | 1,095,000 | | 166,950 | | 1,227,670 | | 180,101 |
| 2018 | 1,095,000 | | 145,050 | | 1,218,603 | | 155,593 |
| 2019 | 1,105,000 | | 123,050 | | 1,231,089 | | 131,107 |
| 2020 - 2024 | 4,535,000 | | 322,087 | | 4,843,184 | | 334,946 |
| 2025 | 900,000 | | 9,563 | | 900,000 | | 9,563 |
| Total | \$ 9,785,000 | \$ | 1,097,767 | \$ | 10,733,096 | \$ | 1,176,468 |

The 2012 Crow River Watershed Septic Loans that were approved in 2012 are not included in the debt service requirements because a fixed repayment schedule is not available.

The 2013 High Island Watershed Septic Loans that were approved in 2013 are not included in the debt service requirements because a fixed repayment schedule is not available.

3. Detailed Notes on All Funds

C. <u>Liabilities and Deferred Inflows of Resources</u> (Continued)

6. Changes in Long-Term Liabilities

Long-term liability activity for the year ended December 31, 2014, was as follows:

| | Beginning Balance | Additions | R | eductions | Ending Balance | _ | ue Within One Year |
|---|------------------------------|---------------------------------------|----|--------------------|---|----|-----------------------|
| MnPCA loans General obligation bonds Bond premium | \$ 1,203,046 | \$ 133,841 9,785,000 214,234 | \$ | 115,472 | \$ 1,221,415 9,785,000 214,234 | \$ | 127,494 - - |
| Compensated absences Long-Term Liabilities | \$ 1,264,246 2,467,292 | \$ 809,978 10,943,053 | \$ | 776,658 892,130 | \$ 1,297,566 12,518,215 | \$ | 879,750 1,007,244 |

Payments on MnPCA loans are made from the General Fund with special assessments. Compensated absences are liquidated by each fund based on actual direct labor hours incurred.

4. Risk Management

The County is exposed to various risks of loss related to torts; theft of, damage to, or destruction of assets; errors or omissions; injuries to employees; or natural disasters. The County has entered into a joint powers agreement with other Minnesota counties to form the Minnesota Counties Intergovernmental Trust (MCIT). The County is a member of both the MCIT Workers' Compensation and Property and Casualty Divisions. The County self-insures for employee health and dental coverage. For other risk, the County carries commercial insurance. There were no significant reductions in insurance from the prior year. The amount of settlements did not exceed insurance coverage for the past three fiscal years.

The Workers' Compensation Division of MCIT is self-sustaining based on the contributions charged, so that total contributions plus compounded earnings on these contributions will equal the amount needed to satisfy claims liabilities and other expenses. MCIT participates in the Workers' Compensation Reinsurance Association with coverage at \$480,000 per claim in 2014 and \$490,000 in 2015. Should the MCIT Workers' Compensation Division liabilities exceed assets, MCIT may assess the County in a method and amount to be determined by MCIT.

4. Risk Management (Continued)

The Property and Casualty Division of MCIT is self-sustaining, and the County pays an annual premium to cover current and future losses. MCIT carries reinsurance for its property lines to protect against catastrophic losses. Should the MCIT Property and Casualty Division liabilities exceed assets, MCIT may assess the County in a method and amount to be determined by MCIT. Premiums are paid by the General Fund and are reimbursed from other funds for their share.

In 2000, the County entered into an agreement with Sibley County to provide a mechanism for utilizing a pooled, self-funded health insurance program under the authority granted to counties in Minn. Stat. § 471.59. Premiums are paid to MCIT, which provides bookkeeping services to the counties, including the payment of claims. For 2014, the County has retained risk up to a \$125,000 stop-loss per covered person per year (\$1,000,000 aggregate) for the health plan.

Liabilities of the fund are reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. Liabilities include an amount for claims that have been incurred but not reported (IBNRs). The result of the process to estimate the claims liability is not an exact amount as it depends on many complex factors, such as inflation, changes in legal doctrines, and damage awards. Accordingly, claims are re-evaluated periodically to consider the effects of inflation, recent claim settlement trends (including frequency and amount of pay-outs), and other economic and social factors.

Changes in the balances of claims liabilities during the past two years are as follows:

| | Year Ended December 31 | | | | | |
|---|---------------------------------------|--|--|--|--|--|
| | 2014 | 2013 | | | | |
| Unpaid claims, beginning of fiscal year Incurred claims (including IBNRs) Claims payments | \$ 71,381 1,981,078 (1,949,905) | \$ 100,019 1,975,587 (2,004,225) | | | | |
| Unpaid Claims, End of Fiscal Year | \$ 102,554 | \$ 71,381 | | | | |

5. Pension Plans

A. Defined Benefit Plans

Plan Description

All full-time and certain part-time employees of McLeod County are covered by defined benefit pension plans administered by the Public Employees Retirement Association of Minnesota (PERA). PERA administers the General Employees Retirement Fund, the Public Employees Police and Fire Fund, and the Local Government Correctional Service Retirement Fund (the Public Employees Correctional Fund), which are cost-sharing, multiple-employer retirement plans. These plans are established and administered in accordance with Minn. Stat. chs. 353 and 356.

General Employees Retirement Fund members belong to either the Coordinated Plan or the Basic Plan. Coordinated Plan members are covered by Social Security and Basic Plan members are not. All new members must participate in the Coordinated Plan and benefits vest after five years of credited service.

Police officers, firefighters, and peace officers who qualify for membership by statute are covered by the Public Employees Police and Fire Fund. Members who are employed in a county correctional institution as a correctional guard or officer, a joint jailer/dispatcher, or as a supervisor of correctional guards or officers or of joint jailer/dispatchers and are directly responsible for the direct security, custody, and control of the county correctional institution and its inmates, are covered by the Public Employees Correctional Fund. For members first eligible for membership after June 30, 2010, benefits vest on a graduated schedule starting with 50 percent after five years and increasing 10 percent for each year of service until fully vested after ten years.

PERA provides retirement benefits as well as disability benefits to members and benefits to survivors upon death of eligible members. Benefits are established by state statute. Defined retirement benefits are based on a member's highest average yearly salary for any five successive years of allowable service, age, and years of credit at termination of service.

5. Pension Plans

A. Defined Benefit Plans

<u>Plan Description</u> (Continued)

Two methods are used to compute benefits for General Employees Retirement Fund Coordinated and Basic Plan members. The retiring member receives the higher of a step-rate benefit accrual formula (Method 1) or a level accrual formula (Method 2). Under Method 1, the annuity accrual rate for a Basic Plan member is 2.2 percent of average salary for each of the first ten years of service and 2.7 percent for each remaining year thereafter. For a Coordinated Plan member, the annuity accrual rate is 1.2 percent of average salary for each of the first ten years and 1.7 percent for each remaining year. Under Method 2, the annuity accrual rate is 2.7 percent of average salary for Basic Plan members and 1.7 percent for Coordinated Plan members for each year of service. For Public Employees Police and Fire Fund members, the annuity accrual rate is 3.0 percent of average salary for each year of service. For Public Employees Correctional Fund members, the annuity accrual rate is 1.9 percent of average salary for each year of service.

For General Employees Retirement Fund members hired prior to July 1, 1989, whose annuity is calculated using Method 1, and for all Public Employees Police and Fire Fund and Public Employees Correctional Fund members, a full annuity is available when age plus years of service equal 90. Normal retirement age is 55 for Public Employees Police and Fire Fund members and Public Employees Correctional Fund members, and either 65 or 66 (depending on date hired) for General Employees Retirement Fund members. A reduced retirement annuity is also available to eligible members seeking early retirement.

The benefit provisions stated in the previous paragraphs of this section are current provisions and apply to active plan participants. Vested, terminated employees who are entitled to benefits but are not yet receiving them are bound by the provisions in effect at the time they last terminated public service.

PERA issues a publicly available financial report that includes financial statements and required supplementary information for the General Employees Retirement Fund, the Public Employees Police and Fire Fund, and the Public Employees Correctional Fund. That report may be obtained on the internet at www.mnpera.org; by writing to PERA at 60 Empire Drive, Suite 200, Saint Paul, Minnesota 55103-2088; or by calling 651-296-7460 or 1-800-652-9026.

5. Pension Plans

A. Defined Benefit Plans (Continued)

Funding Policy

Pension benefits are funded from member and employer contributions and income from the investment of fund assets. Rates for employer and employee contributions are set by Minn. Stat. ch. 353. These statutes are established and amended by the State Legislature. The County makes annual contributions to the pension plans equal to the amount required by state statutes. General Employees Retirement Fund Basic Plan members and Coordinated Plan members were required to contribute 9.10 and 6.25 percent, respectively, of their annual covered salary in 2014. Public Employees Police and Fire Fund members were required to contribute 10.20 percent of their annual covered salary in 2014. Public Employees Correctional Fund members were required to contribute 5.83 percent of their annual covered salary.

In 2014, The County is required to contribute the following percentages of annual covered payroll:

| General Employees Retirement Fund | |
|---------------------------------------|--------|
| Basic Plan members | 11.78% |
| Coordinated Plan members | 7.25 |
| Public Employees Police and Fire Fund | 15.30 |
| Public Employees Correctional Fund | 8.75 |

The County's contributions for the years ending December 31, 2014, 2013, and 2012, for the General Employees Retirement Fund, the Public Employees Police and Fire Fund, and the Public Employees Correctional Fund were:

| | 2014 | 2013 | _ | 2012 |
|--|--------------------------|--------------------------|---|--------------------------|
| General Employees Retirement Fund Public Employees Police and Fire Fund | \$ 830,633 219,681 | \$ 779,659 205,362 | | \$ 753,250 196,168 |
| Public Employees Correctional Fund | 74,207 | 72,932 | | 68,954 |

These contribution amounts are equal to the contractually required contributions for each year as set by state statute. Contribution rates increased on January 1, 2015, in the General Employees Retirement Fund Coordinated Plan (6.50 percent for members and 7.50 percent for employers) and the Public Employees Police and Fire Fund (10.80 percent for members and 16.20 percent for employers).

5. Pension Plans (Continued)

B. Defined Contribution Plan

Five Commissioners of McLeod County are covered by the Public Employees Defined Contribution Plan, a multiple-employer, deferred compensation plan administered by PERA. The plan is established and administered in accordance with Minn. Stat. ch. 353D, which may be amended by the State Legislature. The plan is a tax qualified plan under Section 401(a) of the Internal Revenue Code, and all contributions by or on behalf of employees are tax deferred until time of withdrawal.

Plan benefits depend solely on amounts contributed to the plan plus investment earnings, less administrative expenses. For those qualified personnel who elect to participate, Minn. Stat. § 353D.03 specifies plan provisions, including the employee and employer contribution rates. An eligible elected official who decides to participate contributes 5.00 percent of salary, which is matched by the employer. Employees may elect to make member contributions in an amount not to exceed the employer share.

Employee and employer contributions are combined and used to purchase shares in one or more of the seven accounts of the Minnesota Supplemental Investment Fund. For administering the plan, PERA receives 2.00 percent of employer contributions and 0.25 percent of the assets in each member account annually.

Total contributions by dollar amount and percentage of covered payroll made by the County during the year ended December 31, 2014, were:

| | En | nployee | Er | Employer | | |
|-------------------------------|----|---------|----|----------|--|--|
| Contribution amount | \$ | 7,734 | \$ | 7,734 | | |
| Percentage of covered payroll | | 5% | | 5% | | |

Required contribution rates were 5.00 percent.

6. Other Postemployment Benefits (OPEB)

A. Plan Description

The County provides a defined benefit health care plan to eligible retirees and their spouses. The plan offers medical, dental, and life coverage. Medical coverage is administered by Medica. Dental coverage is administered through the Midwest Dental Plan. Minnesota Life is the life insurance provider. The County is self-insured for medical coverage. Retirees pay 100 percent of the blended active/retiree premium rate, in accordance with Minn. Stat. § 471.61, subd. 2b. It is the County's policy to periodically review its medical, dental, and life insurance coverage in order to provide the most favorable benefits and premiums for County employees and retirees.

B. Funding Policy

Retirees and their spouses contribute to the health care plan at the same rate as County employees. This results in the retirees receiving an implicit rate subsidy. Contribution requirements are established by the County based on contract terms with Medica, Midwest Dental, and Minnesota Life. The required contributions are based on projected pay-as-you-go financing requirements. For fiscal year 2014, the County contributed \$36,532 to the plan. As of January 1, 2014, there were two retirees receiving health benefits from the County's health plan.

C. Annual OPEB Cost and Net OPEB Obligation

The County's annual OPEB cost is calculated based on the annual required contribution (ARC) of the County, an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial accrued liabilities over a period not to exceed 30 years. The following table shows the components of the County's annual OPEB cost for the year, the amount actually contributed to the plan, and changes in the County's net OPEB obligation to the plan.

| ARC Interest on net OPEB obligation Adjustment to ARC | \$ 225,964 26,296 (38,887) |
|---|-------------------------------------|
| Annual OPEB cost Contributions made | \$ 213,373 (36,532) |
| Increase in net OPEB obligation | \$ 176,841 |
| Net OPEB Obligation - Beginning of Year | 657,408 |
| Net OPEB Obligation - End of Year | \$ 834,249 |
| | D 50 |

6. Other Postemployment Benefits (OPEB)

C. Annual OPEB Cost and Net OPEB Obligation (Continued)

The County's annual OPEB cost; the percentage of annual OPEB cost contributed to the plan; and the net OPEB obligation for 2012, 2013, and 2014, were as follows:

| | | | Percentage of Annual | | | | |
|-------------------|----------|----------|----------------------|----|------------|--|--|
| Fiscal | | Annual | OPEB Cost | N | Net OPEB | | |
| Year Ended | <u>O</u> | PEB Cost | Contributed | O | Obligation | | |
| December 31, 2012 | \$ | 173,292 | 21.72% | \$ | 537,530 | | |
| December 31, 2013 | | 170,821 | 29.82 | | 657,408 | | |
| December 31, 2014 | | 213,373 | 17.12 | | 834,249 | | |

D. Funded Status and Funding Progress

As of January 1, 2014, the most recent actuarial valuation date, the County had no assets deposited to fund the plan. The actuarial accrued liability for benefits was \$1,517,852, and the actuarial value of assets was zero, resulting in an unfunded actuarial accrued liability (UAAL) of \$1,517,852. The covered payroll (annual payroll of active employees covered by the plan) was \$12,292,932, and the ratio of the UAAL to the covered payroll was 12.3 percent.

Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the health care cost trend. Amounts determined regarding the funded status of the plan and the ARC of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The Schedule of Funding Progress - Other Postemployment Benefits, presented as required supplementary information following the notes to the financial statements, presents multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

6. Other Postemployment Benefits (OPEB) (Continued)

E. Actuarial Methods and Assumptions

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

For January 1, 2014, the actuarial valuation date, the projected unit credit cost method was used. The actuarial assumptions included a 4.0 percent discount rate, which is based on the investment yield expected to finance benefits. The County currently does not plan to prefund for this benefit. At the actuarial valuation date, the annual health care cost trend rate was calculated to be 7.5 percent initially, reduced incrementally to an ultimate rate of 5.0 percent.

7. Summary of Significant Contingencies and Other Items

A. Secondary Liability for Bonds

The Essential Function Housing Development Revenue Bond of 1996 was issued by the Housing and Redevelopment Authority of McLeod County (HRA) for \$1,200,000. McLeod County is secondarily liable for up to \$120,000 if the HRA would fail to pay.

The Essential Function Housing Development Revenue Bond of 1997 was issued by the HRA for \$1,200,000. McLeod County is secondarily liable for up to \$120,000 if the HRA would fail to pay.

The Essential Function Housing Development Revenue Bond of 1999 was issued by the HRA for \$1,119,000. McLeod County is secondarily liable for up to \$75,000 each calendar year if the HRA would fail to pay.

The Essential Function Housing Development Revenue Bond of 2001 was issued by the HRA for \$1,235,000. McLeod County is secondarily liable for up to \$75,000 in the aggregate.

7. Summary of Significant Contingencies and Other Items (Continued)

B. Contingent Liabilities

Amounts received or receivable from grant agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of the expenditures that may be disallowed by the grantor cannot be determined at this time, although the County expects such amounts, if any, to be immaterial.

The County is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, in the opinion of the County Attorney, the resolution of these matters will not have a material adverse effect on the financial condition of the government.

C. Conduit Debt Obligation

The County has issued Commercial Development Revenue Bonds (Southwest Initiative Foundation) for the purpose of financing all or a portion of the costs of acquisition of land and the construction of an administration building. The bonds are secured by the financed property and are payable solely from the revenue of the project. The bonds do not constitute a charge, lien, or encumbrance, legal or equitable, upon any property or funds of the County, nor is the County subject to any liability thereon. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements. The amount of outstanding principal was \$2,834,031 as of June 30, 2014.

D. Joint Ventures

Southwestern Minnesota Adult Mental Health Consortium Board

In November 1997, the Southwestern Minnesota Adult Mental Health Consortium Board was created under the authority of Minn. Stat. § 471.59. Presently its members include Big Stone, Chippewa, Cottonwood, Jackson, Kandiyohi, Lac qui Parle, McLeod, Meeker, Nobles, Renville, Swift, and Yellow Medicine Counties; and Southwest Health and Human Services, representing Lincoln, Lyon, Murray, Pipestone, Redwood, and Rock Counties. The Board is headquartered in Windom, Minnesota, where Cottonwood County acts as fiscal host.

7. Summary of Significant Contingencies and Other Items

D. Joint Ventures

Southwestern Minnesota Adult Mental Health Consortium Board (Continued)

The Board takes actions and enters into such agreements as necessary to plan and develop within the Southwestern Minnesota Adult Mental Health Consortium Board's geographic jurisdiction, a system of care that serves the needs of adults with serious and persistent mental illness. The governing board is composed of one Board member from each of the participating counties. Financing is provided by state proceeds or appropriations for the development of the system of care.

A complete financial report of the Southwestern Minnesota Adult Mental Health Consortium Board can be obtained at the Cottonwood County Family Services Agency, Windom, Minnesota 56101.

Meeker-McLeod-Sibley Community Health Services Board

The Meeker-McLeod-Sibley Community Health Services Board was established pursuant to Minn. Stat. §§ 145A.09 to 145A.16, Minn. Stat. § 471.59, and a joint powers agreement, effective April 19, 1990. The Community Health Services Board consists of 15 members, 5 each from Meeker, McLeod, and Sibley Counties. The primary function of the joint venture is to provide health services and to promote efficiency and economy in the delivery of health services. The joint venture is financed primarily from state and federal grants. McLeod County is the fiscal agent.

Complete audited financial statements are available at the McLeod County Auditor-Treasurer's Office, 2391 Hennepin Ave. N., Glencoe, Minnesota 55336.

7. Summary of Significant Contingencies and Other Items

D. Joint Ventures (Continued)

Pioneerland Regional Library System

McLeod County, along with 32 cities and 9 other counties, participates in the Pioneerland Library System in order to provide efficient and improved regional library service. The Pioneerland Library System is governed by the Pioneerland Library System Board composed of 35 members appointed by member cities and counties. During the year the County contributed \$187,513 to the System.

Separate financial information can be obtained from Pioneerland Regional Library System, 410 - 5th St. S.W., Willmar, Minnesota 56201.

Southwest Metro Drug Task Force

The Southwest Metro Drug Task Force was established in 2000 under the authority of the Joint Powers Act, pursuant to Minn. Stat. § 471.59, and includes Carver, McLeod, and Scott Counties, and the Cities of South Lake Minnetonka, Chaska, Chanhassen, Shakopee, Mound, Hutchinson, West Hennepin, and Minnetrista. The Drug Task Force's objectives are to detect, investigate, and apprehend controlled substance offenders in the three-county area.

Control of the Drug Task Force is vested in the Southwest Metro Drug Task Force Executive Committee. The Executive Committee consists of one designated official from each of the three counties and eight cities. In the event of dissolution of the Drug Task Force, the remaining net position will be distributed among the agencies based on their level of participation. However, if only one agency terminates the agreement and the Drug Task Force continues, all equipment will remain with the Drug Task Force.

Financing is provided by grants, forfeiture money, and appropriations from members. Complete financial information can be obtained from Mark Williams, Southwest Metro Drug Force Commander, 600 East 4th Street, Chaska, Minnesota 55318.

7. Summary of Significant Contingencies and Other Items

D. Joint Ventures (Continued)

PrimeWest Health System

In December 1998, McLeod County became a member of the PrimeWest Central County-Based Purchasing Initiative Joint Powers Board (since renamed PrimeWest Health System) with Big Stone, Douglas, Grant, Meeker, Pipestone, Pope, Renville, Stevens, and Traverse Counties, under the authority of Minn. Stat. § 471.59. Beltrami, Clearwater, and Hubbard Counties were later added to the PrimeWest Health System. McLeod County, in partnership with these 12 counties, is organized to directly purchase health care services for county residents who are eligible for Medical Assistance and General Assistance Medical Care as authorized by Minn. Stat. § 256B.692. County-based purchasing is the local control alternative favored for improved coordination of services to prepaid Medical Assistance programs in complying with Minnesota Department of Health requirements as set forth in Minn. Stat. chs. 62D and 62N.

Control of PrimeWest Health is vested in a Joint Powers Board, composed of two Commissioners from each member county (one active and one alternate). Each member of the Joint Powers Board is appointed by the County Commissioners of the county he or she represents.

In the event of termination of the joint powers agreement, all assets owned pursuant to this agreement shall be sold, and the proceeds, together with monies on hand, will be distributed to the current members based on their proportional share of each member's county-based purchasing eligible population.

Douglas County acts as fiscal agent for the PrimeWest Health System and reports the cash transactions as an investment trust fund on its financial statements. Financing is provided by Medical Assistance and General Assistance Medical Care payments from the Minnesota Department of Human Services.

Complete financial information can be obtained from its administrative office at PrimeWest Health, 2209 Jefferson Street, Suite 101, Alexandria, Minnesota 56308.

7. Summary of Significant Contingencies and Other Items

D. Joint Ventures (Continued)

Crow River Joint Powers Agreement

In April 1999, the County entered into a joint powers agreement with Carver, Hennepin, Kandiyohi, Meeker, Pope, Renville, Sibley, Stearns, and Wright Counties creating the Crow River Joint Powers Agreement. The Agreement is authorized by Minn. Stat. §§ 103B.311 and 103B.315. The Prairie County Resource Conservation and Development Council is the fiscal agent for this Joint Powers Agreement.

The Board of Directors meets at least two times per year, or more often if needed, at the location to be set by the chair of the Joint Powers Board. The purpose of this Agreement is the joint exercise of powers by the member counties to promote the orderly water quality improvement and management of the Crow River Watershed through information sharing, education, coordination, and related support to the member counties by assisting in the implementation and goal achievement of comprehensive water plans.

The governing board is composed of one Board member from each of the participating counties. Financing is provided by state proceeds. Current financial statements are not available.

Putting All Communities Together for Families Collaborative

Putting All Communities Together for Families Collaborative (PACT) was established in 1996 by a joint powers agreement among Kandiyohi, Meeker, Renville, and Yellow Medicine Counties. Effective January 1, 2011, an additional joint powers agreement was entered into to add McLeod County as a fifth county partner to PACT. As a result, the name was changed from PACT 4 Families Collaborative to PACT for Families Collaborative. The joint powers agreements were established to provide coordinated services to children and families. McLeod County has no operational or financial control over the Collaborative.

A county may withdraw from PACT by giving a 30-day written notice to PACT; however, the contribution will remain in the integrated fund for the implementation period. In the event of termination, any property acquired as a result of the agreement and any surplus monies on hand shall be distributed to the parties of this agreement in proportion to their contributions.

7. Summary of Significant Contingencies and Other Items

D. Joint Ventures

Putting All Communities Together for Families Collaborative (Continued)

Management of PACT is vested in an Executive Board composed of nine members representing all counties. The Board includes an administrative representative of social services, public health services, community corrections, school districts, two parents (one parent of a child diagnosed with a serious emotional disturbance), and three members at large, one of whom is of a mental health background. The Board appoints a fiscal agent to handle and be responsible for safekeeping the funds of PACT.

Renville County Human Services has acted as fiscal agent for PACT since January 1, 2006.

Trailblazer Transit Board

McLeod County entered into a joint powers agreement with Sibley County, creating and operating the Trailblazer Transit Board, pursuant to Minn. Stat. § 471.59 and a joint powers agreement, effective June 8, 1999. Management of the Transit Board is vested in the Joint Powers Board consisting of three members appointed by McLeod County and two members appointed by Sibley County from each County Board of Commissioners.

The primary purpose of the Transit Board is to provide centralized planning and implementation of needed public transit services.

Financing is primarily provided from state and federal grants. Member counties are committed to providing the local match necessary to meet the requirements for state and federal funding. For 2014, McLeod County contributed \$167,855.

Current financial statements can be obtained with a one-day notice from the administrative office at Trailblazer Transit, Gary Ludwig, Director, 207 - 11th Street West, Glencoe, Minnesota 55336.

7. Summary of Significant Contingencies and Other Items

D. Joint Ventures (Continued)

Supporting Hands Nurse Family Partnership Board

The Supporting Hands Nurse Family Partnership Board was established pursuant to Minn. Stat. §§ 145A.17 and 471.59 and a joint powers agreement, effective May 31, 2007. The Board is comprised of one representative from each county to the agreement. The counties in the agreement are Big Stone, Chippewa, Douglas, Grant, La qui Parle, Lincoln, Lyon, McLeod, Meeker, Murray, Pipestone, Pope, Redwood, Renville, Stevens, Swift, Traverse, and Yellow Medicine. The purpose of this agreement is to organize, govern, plan, and administer a multi-county based Nurse Family Partnership Program specifically within the jurisdictional boundaries of the counties involved.

The governing board is composed of one Board member from each of the participating counties. Each participating county will contribute to the budget of the Supporting Hands Nurse Family Partnership. In 2014, McLeod County made \$88,722 in contributions to the partnership.

McLeod County acts as fiscal agent for Supporting Hands Nurse Family Partnership. A complete financial report of the Supporting Hands Nurse Family Partnership can be obtained from McLeod County at 830 - 11th Street East, Glencoe, Minnesota 55336.

E. Jointly-Governed Organizations

Minnesota Rural Counties Caucus

The Minnesota Rural Counties Caucus was established in 1997 and includes Aitkin, Beltrami, Clay, Clearwater, Cook, Douglas, Grant, Itasca, Kittson, Koochiching, Lake of the Woods, Mahnomen, Marshall, McLeod, Mille Lacs, Norman, Otter Tail, Pennington, Polk, Pope, Red Lake, Roseau, Stevens, Todd, and Traverse Counties. Control of the Caucus is vested in the Minnesota Rural Counties Caucus Executive Committee, which is composed of ten directors, each with an alternate, who are appointed annually by each respective County Board. The County's responsibility does not extend beyond making this appointment.

7. Summary of Significant Contingencies and Other Items

E. Jointly-Governed Organizations (Continued)

Regional Emergency Communications Board

The Regional Emergency Communications Board, formerly the South Central Minnesota Regional Radio Board, was established pursuant to Minnesota Statutes §§ 471.59 and 403.39 and a joint powers agreement effective May 27, 2008. It is comprised of Blue Earth, Brown, Faribault, Le Sueur, Martin, McLeod, Nicollet, Sibley, Waseca, and Watonwan Counties, and the Cities of Hutchinson and Mankato. The primary function of the joint venture is to provide regional administration of enhancements to the Statewide Public Safety Radio and Communication System for the Allied Radio Matrix for Emergency Response (ARMER) owned and operated by the State of Minnesota and to enhance and improve interoperable public safety communications.

The Board consists of one County Commissioner from each county included in the agreement, one City Council member from each city included in the agreement, a member of the South Central Minnesota Regional Advisory Committee, a member of the South Central Minnesota Regional Radio System User Committee, and a member of the Owners and Operators Committee.

Blue Earth County acts as the fiscal agent for the Radio Board. During 2014, the County did not contribute to the Joint Powers Board. The Chair of the Board is Kip Bruender, and the address is P. O. Box 8608, Mankato, Minnesota 56002-8608.

8. Housing and Redevelopment Authority - Discretely Presented Component Unit Disclosures

A. Summary of Significant Accounting Policies

The Housing and Redevelopment Authority (HRA) was created under the laws of the State of Minnesota and serves McLeod County. The purpose of the HRA is to administer the public housing programs authorized by the United States Housing Act of 1937, as amended. These programs are subsidized by the Federal Government through the U.S. Department of Housing and Urban Development (HUD). The HRA provides assistance grants to eligible families of the Section 8 Housing Choice Vouchers Program. Also, the HRA operates 18 four-plex rental units in McLeod County for families with moderate income.

8. Housing and Redevelopment Authority - Discretely Presented Component Unit Disclosures

A. Summary of Significant Accounting Policies (Continued)

The accounting policies of the HRA conform to accounting principles generally accepted in the United States of America as applicable to governmental units.

Property and Equipment

Property and equipment are stated at historical or estimated historical cost and are depreciated using the straight-line method over their estimated useful lives ranging from 6 to 40 years.

Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

B. Cash and Investments

The HRA's cash and investments at June 30, 2014, are summarized as follows:

| Cash on deposit Restricted Unrestricted | \$ 41,253 21,984 |
|--|------------------------|
| Total cash on deposit | \$ 63,237 |
| Certificates of deposit, due within one year Restricted | 33,260 |
| Total Cash and Investments | \$ 96,497 |

8. Housing and Redevelopment Authority - Discretely Presented Component Unit Disclosures

B. <u>Cash and Investments</u> (Continued)

Deposits

In accordance with Minnesota statutes, the HRA maintains deposits at depository banks authorized by the HRA Board. All such depositories are federally insured. The entire bank balance throughout the year was covered by federal depository insurance or by collateral held by the HRA's agent in the HRA's name.

The carrying amount of the HRA's deposits with financial institutions was \$96,497 as of June 30, 2014. Bank balance was \$105,417 as of June 30, 2014, which was insured by the FDIC.

Minnesota statutes require that all HRA deposits be protected by insurance, surety bond, or collateral and that securities pledged as collateral be legal instruments and be held in safekeeping in a restricted account at the Federal Reserve Bank or in a financial institution other than that furnishing the collateral. The market value of collateral pledged must generally exceed deposits not covered by insurance or bonds by at least ten percent. The HRA was in compliance with these Minnesota statutes at all times during the year ended June 30, 2014.

Investments

The HRA is authorized to invest available funds as described in Minn. Stat. ch. 118A. The following types of investments are allowed by Minnesota statutes:

- direct obligations or obligations guaranteed by the United States or its agencies;
- shares of registered investment companies through a mutual fund provided the mutual fund receives certain ratings depending on its investments;
- general obligations of the State of Minnesota or any of its municipalities and other state and local government obligations as listed in Minnesota statutes;
- bankers' acceptances of United States banks;

8. Housing and Redevelopment Authority - Discretely Presented Component Unit Disclosures

B. Cash and Investments

<u>Investments</u> (Continued)

- commercial paper issued by United States corporations or their Canadian subsidiaries that is of the highest quality and matures in 270 days or less; and
- repurchase agreements, securities lending agreements, joint powers in investment trusts and guaranteed investment contracts, with certain restrictions.

C. Property and Equipment

The following is a summary of property and equipment transactions:

| | Ju | ne 30, 2013 | Additions | | Disposals | | Ju | June 30, 2014 | |
|--|----|--|-----------|-------------|-----------|-------------|----|--|--|
| Land Site improvements Building Appliances | \$ | 197,000 209,772 4,343,003 117,433 | \$ | - - - | \$ | - - - | \$ | 197,000 209,772 4,343,003 117,433 | |
| Total | \$ | 4,867,208 | \$ | - | \$ | - | \$ | 4,867,208 | |
| Accumulated depreciation | | (1,807,430) | (1 | 16,511) | | | | (1,923,941) | |
| Totals | \$ | 3,059,778 | \$ (1 | 16,511) | \$ | - | \$ | 2,943,267 | |

8. <u>Housing and Redevelopment Authority - Discretely Presented Component Unit Disclosures</u> (Continued)

D. Long-Term Debt Payable

The following is a summary of long-term debt transactions for the year ended June 30, 2014:

| | 2013 | | Is | Issued | | Payments | | 2014 | |
|----------------------------|------|-----------|----|--------|----|----------|----|-----------|--|
| Essential Function Housing | | | | | | | | | |
| Development Bond of 1996 | \$ | 800,571 | \$ | - | \$ | 39,533 | \$ | 761,038 | |
| Essential Function Housing | | | | | | | | | |
| Development Bond of 1997 | | 825,248 | | - | | 38,517 | | 786,731 | |
| Essential Function Housing | | | | | | | | | |
| Development Bond of 1999 | | 828,148 | | - | | 30,791 | | 797,357 | |
| Essential Function Housing | | | | | | | | | |
| Development Bond of 2001 | | 972,017 | | - | | 33,226 | | 938,791 | |
| Assessments payable | | 5,921 | | - | | - | | 5,921 | |
| | · | | | | | | | | |
| Totals | \$ | 3,431,905 | \$ | - | \$ | 142,067 | \$ | 3,289,838 | |

The Essential Function Housing Development Revenue Bond of 1996 matures on September 1, 2027. The bond currently bears an interest rate of 5.0 percent per annum. The rate is renegotiated according to the market interest rate and is thereafter adjustable periodically over the life of the bond. Principal and interest are payable monthly. The bond is secured by all real and personal property as well as by all revenues of the housing project. If the net revenues from operations are insufficient to meet the bond obligations, the HRA may request funds from the McLeod County General Fund by ordering a County-wide tax levy not to exceed \$120,000. The HRA agrees to repay the funds to McLeod County from any subsequent excess cash flows.

The Essential Function Housing Development Revenue Bond of 1997 matures on April 1, 2028. The bond currently bears an interest rate of 5.0 percent per annum. The rate is renegotiated according to the market interest rate and is thereafter adjustable periodically over the life of the bond. Principal and interest are payable monthly. The bond is secured by all real and personal property as well as by all revenues of the housing project. If the net revenues from operations are insufficient to meet the bond obligations, the HRA may request funds from the McLeod County General Fund by ordering a County-wide tax levy not to exceed \$120,000. The HRA agrees to repay the funds to McLeod County from any subsequent excess cash flows.

8. Housing and Redevelopment Authority - Discretely Presented Component Unit Disclosures

D. Long-Term Debt Payable (Continued)

The Essential Function Housing Development Revenue Bond of 1999 matures on May 1, 2030. The bond bears an interest rate of 5.0 percent per annum. The rate is renegotiated according to the market interest rate and is thereafter adjustable periodically over the life of the bond. Principal and interest are payable monthly. The bond is secured by all real and personal property as well as by all revenues of the housing project. If the net revenues from operations are insufficient to meet the bond obligations, the HRA may request funds from the McLeod County General Fund by ordering a County-wide tax levy not to exceed \$75,000 each calendar year. The HRA agrees to repay the funds to McLeod County after bond obligations have been fulfilled.

The Essential Function Housing Development Revenue Bond of 2001 matures on June 1, 2032. The bond bears an interest rate of 5.0 percent per annum payable monthly; the interest rate shall be adjusted periodically over the life of the bond. The bond is secured by all real and personal property as well as by all revenues of the housing project. If the net revenues from operations are insufficient to meet the bond obligations, the HRA may request funds from the McLeod County General Fund by ordering a County-wide tax levy not to exceed \$75,000 each calendar year. The HRA agrees to repay the funds to McLeod County after bond obligations have been fulfilled.

The assessment is payable to the City of Brownton for street upgrades. The debt matures October 15, 2026, and bears interest at the rate of 7.5 percent. Payments of \$360, including principal and interest, are payable semi-annually beginning May 15, 2007.

The estimated debt service requirements as of June 30, 2014, are as follows:

| Years Ending | Principal Interest | | Total |
|--------------|--------------------|--------------|--------------|
| | | | |
| 2015 | \$ 150,114 | \$ 163,796 | \$ 313,910 |
| 2016 | 157,898 | 156,013 | 313,911 |
| 2017 | 166,085 | 147,824 | 313,909 |
| 2018 | 174,698 | 139,212 | 313,910 |
| 2019 - 2023 | 1,019,140 | 548,634 | 1,567,774 |
| 2024 - 2028 | 1,237,571 | 258,237 | 1,495,808 |
| 2029 - 2032 | 384,332 | 30,146 | 414,478 |
| | | | |
| Totals | \$ 3,289,838 | \$ 1,443,862 | \$ 4,733,700 |

8. <u>Housing and Redevelopment Authority - Discretely Presented Component Unit Disclosures</u> (Continued)

E. Risk Management

The HRA is insured by commercial property and liability insurance. There have been no significant reductions in coverage. There have been no settlements in excess of the HRA's insurance coverage in any of the immediately preceding three years.





EXHIBIT A-1

BUDGETARY COMPARISON SCHEDULE GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2014

| | Budgeted | l Amou | unts | Actual | | Variance with | |
|--------------------------|------------------|--------|------------|------------------|----|---------------|--|
| | Original | | Final | Amounts | Fi | nal Budget | |
| Revenues | | | | | | | |
| Taxes | \$ 11,035,345 | \$ | 11,035,345 | \$ 10,786,579 | \$ | (248,766) | |
| Special assessments | 130,751 | | 130,751 | 326,444 | | 195,693 | |
| Licenses and permits | 68,125 | | 68,125 | 80,901 | | 12,776 | |
| Intergovernmental | 2,290,543 | | 2,726,973 | 3,566,332 | | 839,359 | |
| Charges for services | 1,744,828 | | 1,744,828 | 2,018,116 | | 273,288 | |
| Fines and forfeits | 24,000 | | 24,000 | 19,675 | | (4,325) | |
| Gifts and contributions | 19,025 | | 19,025 | 29,833 | | 10,808 | |
| Investment earnings | 197,625 | | 197,625 | 788,654 | | 591,029 | |
| Miscellaneous | 411,442 | | 411,442 | 486,327 | | 74,885 | |
| Total Revenues | \$ 15,921,684 | \$ | 16,358,114 | \$ 18,102,861 | \$ | 1,744,747 | |
| Expenditures | | | | | | | |
| Current | | | | | | | |
| General government | | | | | | | |
| Commissioners | \$ 281,986 | \$ | 295,986 | \$ 294,922 | \$ | 1,064 | |
| County-wide | 44,898 | | 44,898 | 40,570 | | 4,328 | |
| Courts | 121,500 | | 147,500 | 144,827 | | 2,673 | |
| Law library | 42,000 | | 42,000 | 55,415 | | (13,415) | |
| County administrator | 350,215 | | 379,215 | 386,295 | | (7,080) | |
| County auditor-treasurer | 641,440 | | 641,440 | 616,429 | | 25,011 | |
| County assessor | 403,843 | | 403,843 | 371,027 | | 32,816 | |
| Elections | 99,995 | | 99,995 | 99,907 | | 88 | |
| Data processing | 990,660 | | 990,660 | 811,755 | | 178,905 | |
| Central services | 234,020 | | 234,020 | 169,135 | | 64,885 | |
| Attorney | 662,561 | | 662,561 | 588,192 | | 74,369 | |
| Recorder | 639,304 | | 639,304 | 390,417 | | 248,887 | |
| Planning and zoning | 287,859 | | 287,859 | 245,096 | | 42,763 | |
| Buildings | 695,588 | | 733,588 | 739,409 | | (5,821) | |
| County insurance | 241,777 | | 241,777 | 55,711 | | 186,066 | |
| Veterans service officer | 208,701 | | 208,701 | 156,777 | | 51,924 | |
| Fairgrounds | 267,372 | | 267,372 | 265,066 | | 2,306 | |
| Safety | 5,150 | | 5,150 | 4,200 | | 950 | |
| Aerial photos | - | | - | 44,042 | | (44,042) | |
| Other general government | 1,000,000 | | 1,490,000 | 1,649,928 | | (159,928) | |
| Total general government | \$ 7,218,869 | \$ | 7,815,869 | \$ 7,129,120 | \$ | 686,749 | |

EXHIBIT A-1 (Continued)

BUDGETARY COMPARISON SCHEDULE GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2014

| | Budgeted Amounts | | | Actual | | Variance with | | |
|-----------------------------------|------------------|-----------|----|-----------|----|---------------|-----|------------|
| | | Original | | Final | | Amounts | Fir | nal Budget |
| Expenditures | | | | | | | | |
| Current (Continued) | | | | | | | | |
| Public safety | | | | | | | | |
| Sheriff | \$ | 3,688,555 | \$ | 3,688,555 | \$ | 3,503,779 | \$ | 184,776 |
| Inmate account | | 9,150 | | 9,150 | | 18,165 | | (9,015) |
| Probation officer | | 363,147 | | 363,147 | | 347,177 | | 15,970 |
| County jail | | 1,870,504 | | 1,870,504 | | 1,741,013 | | 129,491 |
| Juvenile detention | | 5,000 | | 5,000 | | 350 | | 4,650 |
| Sheriff posse | | 35,000 | | 35,000 | | 41,457 | | (6,457) |
| Mounted posse | | 1,500 | | 1,500 | | 2,583 | | (1,083) |
| Emergency services | | 137,249 | | 197,264 | | 186,709 | | 10,555 |
| Total public safety | \$ | 6,110,105 | \$ | 6,170,120 | \$ | 5,841,233 | \$ | 328,887 |
| Health | | | | | | | | |
| Nursing service | \$ | 2,354,176 | \$ | 2,354,176 | \$ | 2,453,269 | \$ | (99,093) |
| Culture and recreation | | | | | | | | |
| Historical society | \$ | 49,000 | \$ | 49,000 | \$ | 49,000 | \$ | - |
| Regional library | | 187,513 | | 187,513 | | 187,513 | | - |
| Other | | 33,080 | | 33,080 | | 32,780 | | 300 |
| Parks | | 323,442 | | 323,442 | | 326,769 | | (3,327) |
| Snowmobile trail grant | | 44,640 | | 44,640 | | 42,319 | | 2,321 |
| Total culture and recreation | \$ | 637,675 | \$ | 637,675 | \$ | 638,381 | \$ | (706) |
| Conservation of natural resources | | | | | | | | |
| Soil and water conservation | \$ | 60,000 | \$ | 60,000 | \$ | 60,000 | \$ | - |
| County extension | | 255,470 | | 255,470 | | 257,348 | | (1,878) |
| Agriculture ditch inspector | | 19,784 | | 19,784 | | 13,817 | | 5,967 |
| Water planning | | 20,746 | | 20,746 | | 20,790 | | (44) |
| Wetland | | 27,892 | | 27,892 | | 29,246 | | (1,354) |
| Shoreland | | 5,976 | | 5,976 | | 5,980 | | (4) |
| Feedlot | | 54,044 | | 54,044 | | 60,361 | | (6,317) |
| Environmental services | | 137,790 | | 137,790 | | 97,049 | | 40,741 |
| Other | | 18,941 | | 18,941 | | 19,760 | | (819) |
| Ag programming | | 3,000 | | 3,000 | | 3,312 | | (312) |
| Septic loans | | - | | - | | 513,513 | | (513,513) |
| Aquatic invasive species | | - | | - | | 11,980 | | (11,980) |
| Total conservation of natural | | | | | | | | |
| resources | \$ | 603,643 | \$ | 603,643 | \$ | 1,093,156 | \$ | (489,513) |

EXHIBIT A-1 (Continued)

BUDGETARY COMPARISON SCHEDULE GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2014

| | Budgeted Amounts | | | Actual | | Variance with | | |
|--|-------------------------|-------------|----|-------------|----|---------------|----|-------------|
| | | Original | | Final | | Amounts | Fi | inal Budget |
| Expenditures | | | | | | | | |
| Current (Continued) | | | | | | | | |
| Economic development | | | | | | | | |
| Housing and Redevelopment | | | | | | | | |
| Authority | \$ | 2,476 | \$ | 15,276 | \$ | 13,747 | \$ | 1,529 |
| Debt service | | | | | | | | |
| Principal | \$ | 72,531 | \$ | 72,531 | \$ | 115,584 | \$ | (43,053) |
| Interest | | 12,214 | | 12,214 | | 18,656 | | (6,442) |
| Total debt service | \$ | 84,745 | \$ | 84,745 | \$ | 134,240 | \$ | (49,495) |
| Total Expenditures | \$ | 17,011,689 | \$ | 17,681,504 | \$ | 17,303,146 | \$ | 378,358 |
| Excess of Revenues Over (Under) | | | | | | | | |
| Expenditures | \$ | (1,090,005) | \$ | (1,323,390) | \$ | 799,715 | \$ | 2,123,105 |
| Other Financing Sources (Uses) | | | | | | | | |
| Transfers in | \$ | 10,000 | \$ | 10,000 | \$ | - | \$ | (10,000) |
| Transfers out | | - | | (80,000) | | - | | 80,000 |
| Loan issued | | - | | - | | 124,327 | | 124,327 |
| Proceeds from the sale of capital assets | | 5,000 | | 5,000 | | 19,776 | | 14,776 |
| Total Other Financing Sources | | | | | | | | |
| (Uses) | \$ | 15,000 | \$ | (65,000) | \$ | 144,103 | \$ | 209,103 |
| Net Change in Fund Balance | \$ | (1,075,005) | \$ | (1,388,390) | \$ | 943,818 | \$ | 2,332,208 |
| Fund Balance - January 1 | | 24,369,222 | | 24,369,222 | | 24,369,222 | | _ |
| Increase (decrease) in inventories | | <u> </u> | | - | | (1,600) | | (1,600) |
| Fund Balance - December 31 | \$ | 23,294,217 | \$ | 22,980,832 | \$ | 25,311,440 | \$ | 2,330,608 |

EXHIBIT A-2

BUDGETARY COMPARISON SCHEDULE ROAD AND BRIDGE SPECIAL REVENUE FUND FOR THE YEAR ENDED DECEMBER 31, 2014

| | Budgeted Amo | | Amo | Amounts | | Actual | | Variance with | |
|---|--------------|------------|-----|------------|----|-------------|----|---------------|--|
| | | Original | | Final | | Amounts | F | inal Budget | |
| Revenues | | | | | | | | | |
| Taxes | \$ | 3,630,097 | \$ | 3,630,097 | \$ | 3,576,671 | \$ | (53,426) | |
| Licenses and permits | | 8,000 | | 8,000 | | 9,200 | | 1,200 | |
| Intergovernmental | | 6,047,000 | | 6,047,000 | | 3,239,861 | | (2,807,139) | |
| Charges for services | | 154,200 | | 154,200 | | 135,715 | | (18,485) | |
| Miscellaneous | | 3,000 | | 3,000 | | 5,859 | | 2,859 | |
| Total Revenues | \$ | 9,842,297 | \$ | 9,842,297 | \$ | 6,967,306 | \$ | (2,874,991) | |
| Expenditures | | | | | | | | | |
| Current | | | | | | | | | |
| Highways and streets | | | | | | | | | |
| Administration | \$ | 732,914 | \$ | 732,914 | \$ | 699,440 | \$ | 33,474 | |
| GIS | | 141,416 | | 141,416 | | 120,057 | | 21,359 | |
| Maintenance | | 2,192,942 | | 2,192,942 | | 2,584,278 | | (391,336) | |
| Engineering/construction | | 5,835,000 | | 5,835,000 | | 3,592,199 | | 2,242,801 | |
| Equipment, maintenance, and shop | | 995,302 | | 995,302 | | 1,037,115 | | (41,813) | |
| Total highways and streets | \$ | 9,897,574 | \$ | 9,897,574 | \$ | 8,033,089 | \$ | 1,864,485 | |
| Intergovernmental | | | | | | | | | |
| Highways and streets | | 236,000 | | 236,000 | | 244,964 | | (8,964) | |
| Total Expenditures | \$ | 10,133,574 | \$ | 10,133,574 | \$ | 8,278,053 | \$ | 1,855,521 | |
| Excess of Revenues Over (Under) Expenditures | \$ | (291,277) | \$ | (291,277) | \$ | (1,310,747) | \$ | (1,019,470) | |
| Other Financing Sources (Uses) | | | | | | | | | |
| Proceeds from the sale of capital assets | | 25,000 | | 25,000 | | 69,201 | | 44,201 | |
| Net Change in Fund Balance | \$ | (266,277) | \$ | (266,277) | \$ | (1,241,546) | \$ | (975,269) | |
| Fund Balance - January 1 | | 5,799,776 | | 5,799,776 | | 5,799,776 | | - | |
| Increase (decrease) in inventories | | - | | | | 183,460 | | 183,460 | |
| Fund Balance - December 31 | \$ | 5,533,499 | \$ | 5,533,499 | \$ | 4,741,690 | \$ | (791,809) | |

EXHIBIT A-3

BUDGETARY COMPARISON SCHEDULE HUMAN SERVICES SPECIAL REVENUE FUND FOR THE YEAR ENDED DECEMBER 31, 2014

| | Budgeted Amounts | | | Actual | | Variance with | |
|----------------------------|----------------------|----|-----------|--------|------------|---------------|-----------|
| | Original | | Final | | Amounts | Final Budget | |
| Revenues | | | | | | | |
| Taxes | \$ 4,244,178 | \$ | 4,244,178 | \$ | 4,156,448 | \$ | (87,730) |
| Intergovernmental | 3,821,334 | | 3,821,334 | | 4,475,391 | | 654,057 |
| Charges for services | 1,027,560 | | 1,027,560 | | 627,173 | | (400,387) |
| Miscellaneous | 585,281 | | 585,281 | | 888,473 | | 303,192 |
| Total Revenues | \$ 9,678,353 | \$ | 9,678,353 | \$ | 10,147,485 | \$ | 469,132 |
| Expenditures | | | | | | | |
| Current | | | | | | | |
| Human services | | | | | | | |
| Income maintenance | \$ 2,433,267 | \$ | 2,433,267 | \$ | 2,738,045 | \$ | (304,778) |
| Social services | 6,949,841 | | 6,949,841 | | 6,602,699 | | 347,142 |
| Transit authority | 548,400 | | 548,400 | | 167,855 | | 380,545 |
| Total Expenditures | \$ 9,931,508 | \$ | 9,931,508 | \$ | 9,508,599 | \$ | 422,909 |
| Net Change in Fund Balance | \$ (253,155) | \$ | (253,155) | \$ | 638,886 | \$ | 892,041 |
| Fund Balance - January 1 | 5,525,673 | | 5,525,673 | | 5,525,673 | | |
| Fund Balance - December 31 | \$ 5,272,518 | \$ | 5,272,518 | \$ | 6,164,559 | \$ | 892,041 |

EXHIBIT A-4

BUDGETARY COMPARISON SCHEDULE SOLID WASTE SPECIAL REVENUE FUND FOR THE YEAR ENDED DECEMBER 31, 2014

| | Budgeted Amounts | | | | Actual | Variance with | | |
|---------------------------------|-------------------------|-----------|----|-----------|-------------------|---------------|-------------|--|
| | | Original | | Final | Amounts | Final Budget | | |
| Revenues | | | | | | | | |
| Licenses and permits | \$ | 6,500 | \$ | 6,500 | \$ 6,515 | \$ | 15 | |
| Intergovernmental | | 89,500 | | 89,500 | 99,471 | | 9,971 | |
| Charges for services | | 1,999,500 | | 1,999,500 | 2,369,202 | | 369,702 | |
| Miscellaneous | | 35,652 | | 35,652 | 53,512 | | 17,860 | |
| Total Revenues | \$ | 2,131,152 | \$ | 2,131,152 | \$ 2,528,700 | \$ | 397,548 | |
| Expenditures | | | | | | | | |
| Current | | | | | | | | |
| Sanitation | | | | | | | | |
| Recycling | | 1,925,053 | | 1,957,053 | 5,950,880 | | (3,993,827) | |
| Excess of Revenues Over (Under) | | | | | | | | |
| Expenditures | \$ | 206,099 | \$ | 174,099 | \$ (3,422,180) | \$ | (3,596,279) | |
| Other Financing Sources (Uses) | | | | | | | | |
| Transfers in | | - | | 3,217,226 | 3,217,226 | | | |
| Net Change in Fund Balance | \$ | 206,099 | \$ | 3,391,325 | \$ (204,954) | \$ | (3,596,279) | |
| Fund Balance - January 1 | | 5,221,411 | | 5,221,411 | 5,221,411 | | | |
| Fund Balance - December 31 | \$ | 5,427,510 | \$ | 8,612,736 | \$ 5,016,457 | \$ | (3,596,279) | |

EXHIBIT A-5

SCHEDULE OF FUNDING PROGRESS - OTHER POSTEMPLOYMENT BENEFITS DECEMBER 31, 2014

| Actuarial Valuation Date | Actuarial Value of Assets (a) | Actuarial Accrued Liability (AAL) (b) | Unfunded Actuarial Accrued Liability (UAAL) (b - a) | Funded Ratio (a/b) | Covered Payroll (c) | UAAL as a Percentage of Covered Payroll ((b - a)/c) |
|-----------------------------|--|---|--|--------------------------|---------------------------|---|
| January 1, 2010 | \$ - | \$ 1,052,835 | \$ 1,052,835 | 0.00% | \$ 11,923,225 | 8.8% |
| January 1, 2012 | - | 1,168,991 | 1,168,991 | 0.00 | 11,730,484 | 10.0 |
| January 1, 2014 | - | 1,517,852 | 1,517,852 | 0.00 | 12,292,932 | 12.3 |



NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2014

1. <u>Budgetary Information</u>

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for the General Fund, Road and Bridge Special Revenue Fund, Human Services Special Revenue Fund, and the Solid Waste Special Revenue Fund. The County Board can amend budgets during the year.

On December 17, 2013, the Board approved the budgets for the General Fund, Road and Bridge Special Revenue Fund, Human Services Special Revenue Fund, and the Solid Waste Special Revenue Fund.

The appropriated budget is prepared by fund, function, and department.

2. Excess of Expenditures Over Appropriations

The following funds and departments had expenditures exceeding appropriations for the year ended December 31, 2014:

| | Expenditures | Budget | Excess |
|--------------------------|--------------|-----------|-----------|
| Major governmental funds | | | |
| General Fund | | | |
| Current | | | |
| General government | | | |
| Law library | \$ 55,415 | \$ 42,000 | \$ 13,415 |
| County administrator | 386,295 | 379,215 | 7,080 |
| Buildings | 739,409 | 733,588 | 5,821 |
| Aerial photos | 44,042 | - | 44,042 |
| Other general government | 1,649,928 | 1,490,000 | 159,928 |
| Public safety | | | |
| Inmate account | 18,165 | 9,150 | 9,015 |
| Sheriff posse | 41,457 | 35,000 | 6,457 |
| Mounted posse | 2,583 | 1,500 | 1,083 |
| Health | | | |
| Nursing service | 2,453,269 | 2,354,176 | 99,093 |
| Culture and recreation | | | |
| Parks | 326,769 | 323,442 | 3,327 |

2. Excess of Expenditures Over Appropriations (Continued)

| | Expenditures | Budget | Excess |
|--|--------------|-----------|-----------|
| Major governmental funds | | | |
| General Fund | | | |
| Current (Continued) | | | |
| Conservation of natural resources | | | |
| County extension | 257,348 | 255,470 | 1,878 |
| Water planning | 20,790 | 20,746 | 44 |
| Wetland | 29,246 | 27,892 | 1,354 |
| Shoreland | 5,980 | 5,976 | 4 |
| Feedlot | 60,361 | 54,044 | 6,317 |
| Other | 19,760 | 18,941 | 819 |
| Ag programming | 3,312 | 3,000 | 312 |
| Septic loans | 513,513 | - | 513,513 |
| Aquatic invasive species | 11,980 | - | 11,980 |
| Debt service | | | |
| Principal | 115,584 | 72,531 | 43,053 |
| Interest | 18,656 | 12,214 | 6,442 |
| Road and Bridge Special Revenue Fund | | | |
| Current | | | |
| Maintenance | 2,584,278 | 2,192,942 | 391,336 |
| Equipment, maintenance, and shop Intergovernmental | 1,037,115 | 995,302 | 41,813 |
| Highways and streets | 244,964 | 236,000 | 8,964 |
| Human Services Special Revenue Fund | | | |
| Current | | | |
| Human services | | | |
| Income maintenance | 2,738,045 | 2,433,267 | 304,778 |
| Solid Waste Special Revenue Fund | | | |
| Current | | | |
| Sanitation | | | |
| Recycling | 5,950,880 | 1,957,053 | 3,993,827 |
| | | | |

3. Other Postemployment Benefits

Beginning in 2008, McLeod County implemented Governmental Accounting Standards Board Statement No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions.





NONMAJOR GOVERNMENTAL FUND

SPECIAL REVENUE FUND

The <u>Forfeited Tax Fund</u> accounts for the revenues and expenditures associated with tax-forfeited property. Financing is provided by County Board authorization and the sale of property.



EXHIBIT B-1

BALANCE SHEET NONMAJOR GOVERNMENTAL FUND DECEMBER 31, 2014

| | Forfeited Tax Special Revenue | | |
|------------------------------------|----------------------------------|--------|--|
| <u>Assets</u> | | | |
| Cash and pooled investments | \$ | 12,037 | |
| Liabilities and Fund Balance | | | |
| Liabilities | r. | 20 | |
| Due to other governments | \$ | 38 | |
| Fund Balance | | | |
| Restricted for forfeited tax | | 11,999 | |
| Total Liabilities and Fund Balance | <u>\$</u> | 12,037 | |

EXHIBIT B-2

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE NONMAJOR GOVERNMENTAL FUND FOR THE YEAR ENDED DECEMBER 31, 2014

| | Forfeited Tax Special Revenue | | | |
|----------------------------|----------------------------------|--------|--|--|
| Revenues | | | | |
| Fines and forfeits | \$ | 25,997 | | |
| Expenditures | | | | |
| Current | | | | |
| General government | | 13,998 | | |
| Net Change in Fund Balance | \$ | 11,999 | | |
| Fund Balance - January 1 | | | | |
| Fund Balance - December 31 | \$ | 11,999 | | |





EXHIBIT C-1

COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES ALL AGENCY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2014

| | Balance anuary 1 | Additions | I | Deductions | Balance cember 31 |
|---|---|---|----|---|---|
| MEEKER-MCLEOD-SIBLEY COMMUNITY HEALTH SERVICES FUND | | | | | |
| <u>Assets</u> | | | | | |
| Cash and pooled investments Due from other governments | \$ 260,292 543,454 | \$ 1,711,182 710,815 | \$ | 1,965,192 543,454 | \$ 6,282 710,815 |
| Total Assets | \$ 803,746 | \$ 2,421,997 | \$ | 2,508,646 | \$ 717,097 |
| <u>Liabilities</u> | | | | | |
| Accounts payable Salaries payable Accrued payroll taxes Accrued expenses Due to other governments | \$ 10,344 5,736 317 1,240 786,109 | \$ 31,268 5,409 414 1,712 678,294 | \$ | 10,344 5,736 317 1,240 786,109 | \$ 31,268 5,409 414 1,712 678,294 |
| Total Liabilities | \$ 803,746 | \$ 717,097 | \$ | 803,746 | \$ 717,097 |
| SUPPORTING HANDS NURSE FAMILY PARTNERSHIP FUND Assets | | | | | |
| Cash and pooled investments Accounts receivable Due from other governments | \$ 59,012 113,475 53,443 | \$ 1,269,345 90,067 49,256 | \$ | 1,095,791 113,475 53,443 | \$ 232,566 90,067 49,256 |
| Total Assets | \$ 225,930 | \$ 1,408,668 | \$ | 1,262,709 | \$ 371,889 |
| <u>Liabilities</u> | | | | | |
| Accounts payable Salaries payable Accrued payroll taxes Accrued expenses Due to other governments | \$ 7,629 27,866 2,112 10,738 177,585 | \$ 8,708 32,783 2,457 11,454 316,487 | \$ | 7,629 27,866 2,112 10,738 177,585 | \$ 8,708 32,783 2,457 11,454 316,487 |
| Total Liabilities | \$ 225,930 | \$ 371,889 | \$ | 225,930 | \$ 371,889 |

EXHIBIT C-1 (Continued)

| | Balance anuary 1 | Additions | Deductions | | Balance December 31 | |
|--|---------------------------------------|--|------------|------------------------------------|--|--|
| TAXES AND PENALTIES FUND | | | | | | |
| <u>Assets</u> | | | | | | |
| Cash and pooled investments | \$ 238,183 | \$ 46,265,660 | \$ | 46,094,673 | \$ 409,170 | |
| <u>Liabilities</u> | | | | | | |
| Accounts payable Due to other governments | \$ 238,183 | \$ 2,737 406,433 | \$ | 238,183 | \$ 2,737 406,433 | |
| Total Liabilities | \$ 238,183 | \$ 409,170 | \$ | 238,183 | \$ 409,170 | |
| STATE AGENCY FUND | | | | | | |
| <u>Assets</u> | | | | | | |
| Cash and pooled investments Departmental cash Accounts receivable Due from other governments | \$ 87,806 4,052 1,889 196 | \$ 1,089,562 2,518 1,075 243 | | 1,063,624 4,052 1,889 196 | \$ 113,744 2,518 1,075 243 | |
| Total Assets | \$ 93,943 | \$ 1,093,398 | \$ | 1,069,761 | \$ 117,580 | |
| <u>Liabilities</u> | | | | | | |
| Due to other governments | \$ 93,943 | \$ 117,580 | \$ | 93,943 | \$ 117,580 | |

EXHIBIT C-1 (Continued)

| | Balance January 1 | Additions | Deductions | D | Balance December 31 |
|---|--|--|--|----|--|
| TOTAL ALL AGENCY FUNDS | | | | | |
| <u>Assets</u> | | | | | |
| Cash and pooled investments Departmental cash Accounts receivable Due from other governments | \$ 645,293 4,052 115,364 597,093 | \$ 50,335,749 2,518 91,142 760,314 | \$ 50,219,280 4,052 115,364 597,093 | \$ | 761,762 2,518 91,142 760,314 |
| Total Assets | \$ 1,361,802 | \$ 51,189,723 | \$ 50,935,789 | \$ | 1,615,736 |
| <u>Liabilities</u> | | | | | |
| Accounts payable Salaries payable Accrued payroll taxes Accrued expenses Due to other governments | \$ 17,973 33,602 2,429 11,978 1,295,820 | \$ 42,713 38,192 2,871 13,166 1,518,794 | \$ 17,973 33,602 2,429 11,978 1,295,820 | \$ | 42,713 38,192 2,871 13,166 1,518,794 |
| Total Liabilities | \$ 1,361,802 | \$ 1,615,736 | \$ 1,361,802 | \$ | 1,615,736 |



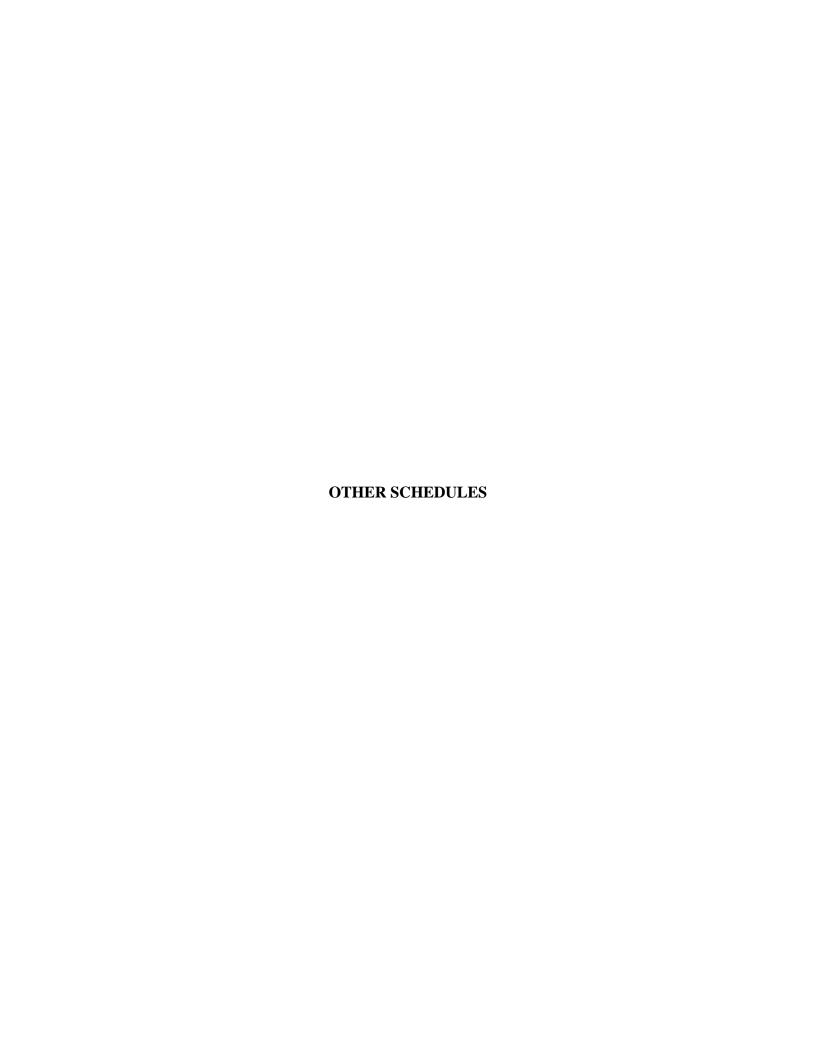




EXHIBIT D-1

SCHEDULE OF INTERGOVERNMENTAL REVENUE FOR THE YEAR ENDED DECEMBER 31, 2014

| Shared Revenue | | |
|--|------------|------------|
| State | | |
| Highway users tax | \$ | 1,924,562 |
| Market value credit | | 225,357 |
| PERA rate reimbursement | | 36,151 |
| Disparity reduction aid | | 60,750 |
| County program aid | | 1,689,764 |
| Police aid | | 167,552 |
| E-911 | | 70,839 |
| Aquatic invasive species | | 34,066 |
| Total shared revenue | <u>\$</u> | 4,209,041 |
| Reimbursement for Services | | |
| State - Minnesota Department of Human Services | <u></u> \$ | 764,037 |
| Payments | | |
| Local - Payments in lieu of taxes | <u>\$</u> | 45,785 |
| Grants | | |
| Local | | |
| City contribution | \$ | 1,201 |
| Highway | | 890,648 |
| Total local | \$ | 891,849 |
| State | | |
| Minnesota Department/Board of | | |
| Corrections | \$ | 88,828 |
| Transportation | | 5,780 |
| Health | | 362,507 |
| Natural Resources | | 45,965 |
| Human Services | | 1,421,934 |
| Water and Soil Resources | | 301,264 |
| Veterans Affairs | | 10,000 |
| Revenue | | 3,529 |
| Pollution Control Agency | | 99,471 |
| Total state | <u>\$</u> | 2,339,278 |
| Federal | | |
| Department of | | |
| Agriculture | \$ | 433,276 |
| Education | | 2,288 |
| Justice | | 6,239 |
| Transportation | | 378,898 |
| Health and Human Services | | 2,238,127 |
| Homeland Security | | 80,288 |
| Total federal | \$ | 3,139,116 |
| Total local, state, and federal grants | \$ | 6,370,243 |
| Total Intergovernmental Revenue | <u></u> \$ | 11,389,106 |

EXHIBIT D-2

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2014

| Federal Grantor Pass-Through Agency Grant Program Title | Federal CFDA Number | Expenditures | |
|---|---------------------------|--------------|----------------|
| U.S. Department of Agriculture | | | |
| Passed Through Meeker-McLeod-Sibley Community Health Services | | | |
| Special Supplemental Nutrition Program for Women, Infants, and Children | 10.557 | \$ | 144,383 |
| Passed Through Minnesota Department of Human Services | | | |
| State Administrative Matching Grants for the Supplemental Nutrition | | | |
| Assistance Program | 10.561 | | 257,804 |
| Total U.S. Department of Agriculture | | \$ | 402,187 |
| U.S. Department of Justice | | | |
| Direct State Criminal Alien Assistance Program | 16.606 | \$ | 6,239 |
| State Chillina Allen Assistance i Togram | 10.000 | Ψ | 0,237 |
| U.S. Department of Transportation | | | |
| Passed Through Minnesota Department of Transportation | | | |
| Highway Planning and Construction | 20.205 | \$ | 375,484 |
| Passed Through City of Hutchinson | | | |
| State and Community Highway Safety | 20.600 | | 2,281 |
| Total U.S. Department of Transportation | | \$ | 377,765 |
| U.S. Department of Education | | | |
| Passed Through Meeker-McLeod-Sibley Community Health Services | | | |
| Special Education - Grants for Infants and Families | 84.181 | \$ | 2,288 |
| U.S. Department of Health and Human Services | | | |
| Passed Through National Association of County and City Health Officials | | | |
| Medical Reserve Corps Small Grant Program | 93.008 | \$ | 3,500 |
| Passed Through Minnesota Department of Human Services | | | |
| Promoting Safe and Stable Families | 93.556 | | 10,552 |
| Temporary Assistance for Needy Families | 93.558 | | 201,349 |
| (Total Temporary Assistance for Needy Families 93.558 \$226,948) | 02.575 | | 0.042 |
| Child Care and Development Block Grant | 93.575 | | 9,843 |
| Child Support Enforcement | 93.563 | | 493,039 |
| Refugee and Entrant Assistance - State Administered Programs | 93.566 | | 1,162 6,955 |
| Stephanie Tubbs Jones Child Welfare Services Program Foster Care - Title IV-E | 93.645 93.658 | | 136,975 |
| Social Services Block Grant | 93.667 | | 182,003 |
| Children's Health Insurance Program | 93.767 | | 102,003 |
| Medical Assistance Program | 93.778 | | 780,918 |
| Block Grants for Community Mental Health Services | 93.958 | | 11,003 |
| 210th Claims for Community Monday House | 73.730 | | 11,003 |

The notes to the Schedule of Expenditures of Federal Awards are an integral part of this schedule.

EXHIBIT D-2 (Continued)

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2014

| Federal Grantor | Federal | | |
|---|---------|----|-------------|
| Pass-Through Agency | CFDA | | |
| Grant Program Title | Number | E | xpenditures |
| | | | |
| U.S. Department of Health and Human Services (Continued) | | | |
| Passed Through Meeker-McLeod-Sibley Community Health Services | | | |
| Public Health Emergency Preparedness | 93.069 | | 17,266 |
| Universal Newborn Hearing Screening | 93.251 | | 450 |
| Immunization Cooperative Agreements | 93.268 | | 4,100 |
| Temporary Assistance for Needy Families | 93.558 | | 25,599 |
| (Total Temporary Assistance for Needy Families 93.558 \$226,948) | | | |
| Block Grants for Prevention and Treatment of Substance Abuse | 93.959 | | 43,974 |
| Maternal and Child Health Services Block Grant to the States | 93.994 | | 20,507 |
| Total U.S. Department of Health and Human Services | | \$ | 1,949,298 |
| U.S. Department of Homeland Security | | | |
| Passed Through Minnesota Department of Public Safety | | | |
| Disaster Grants - Public Assistance (Presidentially Declared Disasters) | 97.036 | \$ | 68,089 |
| Hazard Mitigation Grant | 97.039 | | 24,213 |
| Emergency Management Performance Grants | 97.042 | | 25,300 |
| Total U.S. Department of Homeland Security | | \$ | 117,602 |
| Total Federal Awards | | \$ | 2,855,379 |



NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2014

1. Reporting Entity

The Schedule of Expenditures of Federal Awards presents the activities of federal award programs expended by McLeod County. The County's reporting entity is defined in Note 1 to the financial statements. McLeod County's financial statements include the operations of the McLeod County Housing and Redevelopment Authority component unit, which expended \$421,922 in federal awards during the year ended June 30, 2014, which are not included in the Schedule of Expenditures of Federal Awards.

2. <u>Basis of Presentation</u>

The accompanying Schedule of Expenditures of Federal Awards includes the federal grant activity of McLeod County under programs of the federal government for the year ended December 31, 2014. The information in this schedule is presented in accordance with the requirements of Office of Management and Budget (OMB) Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Because the schedule presents only a selected portion of the operations of McLeod County, it is not intended to and does not present the financial position or changes in net position of McLeod County.

3. Summary of Significant Accounting Policies

Expenditures reported on the schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in OMB Circular A-87, *Cost Principles for State, Local and Indian Tribal Governments*, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Pass-through grant numbers were not assigned by the pass-through agencies.

4. Reconciliation to Schedule of Intergovernmental Revenue

| Federal grant revenue per Schedule of Intergovernmental Revenue | \$ 3,139,116 |
|---|-----------------|
| Grants received more than 60 days after year-end, unavailable in 2014 | 5 0.6 |
| Refugee and Entrant Assistance - State Administered Programs | 586 |
| Disaster Grants - Public Assistance (Presidentially Declared Disasters) | 36,955 |
| Child Care and Development Block Grant | 427 |
| State Administrative Matching Grants for the Supplemental Nutrition | |
| Assistance Program | 11,356 |
| Medical Assistance Program | 54,174 |
| Emergency Management Performance Grants | 25,300 |
| Unavailable in 2013, recognized as revenue in 2014 | |
| Public Health Emergency Preparedness | (5,911) |
| Block Grants for Prevention and Treatment of Substance Abuse | (13,233) |
| Special Supplemental Nutrition Program for Women, Infants, and Children | (1,304) |
| Medical Assistance Program | (169,429) |
| Child Support Enforcement | (76,761) |
| State Administrative Matching Grants for the Supplemental Nutrition | |
| Assistance Program | (41,141) |
| Foster Care -Title IV-E | (25,315) |
| Temporary Assistance for Needy Families | (35,983) |
| Block Grants for Community Health Mental Health Services | (16,522) |
| Child Care and Development Block Grant | (862) |
| State and Community Highway Safety | (1,133) |
| Emergency Management Performance Grants | (24,941) |
| | , , , |
| Expenditures Per Schedule of Expenditures of Federal Awards | \$ 2,855,379 |

5. Subrecipients

During 2014, McLeod County did not pass any federal money to subrecipients.



SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED DECEMBER 31, 2014

I. SUMMARY OF AUDITOR'S RESULTS

Financial Statements

Type of auditor's report issued: Unmodified

Internal control over financial reporting:

- Material weaknesses identified? **No**
- Significant deficiencies identified? Yes

Noncompliance material to the financial statements noted? No

Federal Awards

Internal control over major programs:

- Material weaknesses identified? **No**
- Significant deficiencies identified? Yes

Type of auditor's report issued on compliance for major programs: Unmodified

Any audit findings disclosed that are required to be reported in accordance with Section 510(a) of OMB Circular A-133? **Yes**

The major programs are:

| Highway Planning and Construction | CFDA #20.205 |
|---|--------------|
| Temporary Assistance for Needy Families | CFDA #93.558 |
| Medical Assistance Program | CFDA #93.778 |

The threshold for distinguishing between Types A and B programs was \$300,000.

McLeod County qualified as a low-risk auditee? Yes

II. FINDINGS RELATED TO FINANCIAL STATEMENTS AUDITED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

INTERNAL CONTROL

PREVIOUSLY REPORTED ITEMS NOT RESOLVED

Finding 1999-001

Accounting Policies and Procedures

Criteria: Management is responsible for establishing and implementing internal controls over the accounting cycles and the system used for financial reporting.

Condition: The County has not documented written procedures covering the payroll process and financial reporting.

Context: Written policies and procedures over significant financial operations help in providing consistency over time and guidance to new officials and staff.

Effect: The County's practices may not be followed as intended by management and employees may not understand the purpose of internal controls.

Cause: The County has developed many policies and procedures relating to other transaction cycles but has not had the time to complete the documentation.

Recommendation: We recommend the County formalize the documentation of its policies and procedures related to payroll and the financial reporting process and include these in its accounting procedures manual.

Client's Response:

McLeod County recognizes the importance and need for internal controls over the account cycles and financial reporting. McLeod County continues to work towards implementing formalized policies and procedures for all accounting functions with limited time and resources.

Monitoring Internal Controls

Criteria: Management is responsible for developing and monitoring its internal controls over the various accounting cycles. The monitoring process includes performing an annual risk assessment of existing controls over significant functions of its accounting system used to produce financial information, documenting the significant internal controls for each transaction cycle/account balance, monitoring those controls on a regular basis, and documenting the monitoring activity performed.

Condition: Management has not yet formalized its assessment of risks in its review of internal controls, nor has it documented the significant internal controls, performed monitoring of those controls on a regular basis, or documented the monitoring activity.

Context: Assessing risk and monitoring transaction cycles and account balances ensures activity is being properly recorded and reported in the financial statements.

Effect: Without monitoring of internal controls, management cannot be assured that internal controls are operating effectively and transactions are processed according to policy.

Cause: Limited time and resources.

Recommendation: We again recommend the County document the significant internal controls in the accounting system and formalize a plan to assess and monitor these controls on a regular basis, no less than annually. Significant functions and internal controls include and cover such areas as cash, capital assets, major funding sources, expenditure processing, and payroll. The monitoring of these functions and areas should be documented to show the results of the review, changes required as a result of the risk assessment, and who performed the work.

<u>Client's Response</u>:

McLeod County recognized the importance for developing and monitoring the internal controls over the various accounting functions. The McLeod County Auditor-Treasurer continues to assess and monitor the internal controls periodically throughout the year with limited time and resources.

III. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARD PROGRAMS

PREVIOUSLY REPORTED ITEM NOT RESOLVED

Finding 2013-002

Eligibility Testing

Programs: U.S. Department of Health and Human Services' Temporary Assistance for Needy Families (CFDA No. 93.558)

Pass-Through Agency: Minnesota Department of Human Services and Meeker-McLeod-Sibley Community Health Services

Criteria: OMB Circular A-133 § .300(b) states that the auditee shall maintain internal control over federal programs that provides reasonable assurance that the auditee is managing federal awards in compliance with laws, regulations, and the provisions of contracts or grant agreements that could have a material effect on each of its federal programs.

Condition: During our testing of compliance over the eligibility requirements for the Temporary Assistance for Needy Families Program, we noted one instance in our sample of 17 case files tested where the case file did not include a birth certificate, but MAXIS indicated that citizenship had been verified with a birth certificate.

During our testing of compliance over the eligibility requirements for the Family Home Visiting portion of the Temporary Assistance for Needy Families Program, we noted two instances in our sample of seven case files tested where the case file did not include an eligibility determination sheet. In addition, the auditor was unable to determine a complete population of those individuals receiving benefits under the Family Home Visiting portion.

Questioned Costs: Not applicable. The County administers the program, but benefits to clients in this program are paid by the State of Minnesota.

Context: The Minnesota Department of Human Services maintains the computer system, MAXIS, for which a portion of the Temporary Assistance for Needy Families Program eligibility is determined. The State of Minnesota contracts with the County Social Services Department to perform the "intake function" (meeting with the social services client to determine income and categorical eligibility), while the state maintains MAXIS, which supports the eligibility determination process and actually pays the benefits to the clients. For the Family Home Visiting portion of the grant, eligibility is determined through nurses at the public health department.

Effect: The lack of documented verification of key eligibility determining factors increases the risk that clients will receive benefits when they are not eligible. In addition, auditors were unable to ensure that the entire population of those individuals who received benefits were included in the audit sample for testing compliance over eligibility requirements.

Cause: Eligibility determination documentation was missing in the case files, and it is not known whether the documentation was ever completed/obtained or was misfiled. In addition, the Public Health Department upgraded the computer software it uses for documenting nurse visits in October 2014 and no longer has access to information maintained by the previous software. When Public Health personnel extracted the population of individuals who had received benefits from the new software, they determined that the data was not accurately incorporating the data from the previous software system.

Recommendation: We recommend the County implement additional procedures to provide reasonable assurance that all necessary documentation to support eligibility determinations is properly maintained in case files. Also, when future computer software upgrades are implemented, the County should ensure that data from both the previous system and the upgraded software can be accurately maintained and extracted.

Corrective Action Plan:

Name of Contact Person Responsible for Corrective Action:

Amanda Maresh, Team Lead for Family Home Visiting (FHV)

Corrective Action Planned:

- For the remainder of 2015, Amanda Maresh, PHN, will gather a list of all FHV clients from all of the nurses and audit their charts for the TANF form.
- All nurses will submit TANF forms to Amanda Maresh and she will verify client eligibility for TANF funding.
- Jennifer Smith, PHN, will verify client eligibility for Amanda Mareshs' TANF forms.
- The TANF form will be completed upon opening the client and then annually in July.

• McLeod County Public Health will explore using their TANF dollars in 2016 to help fund the Supporting Hands-Nurse Family Partnership Program (SH-NFP). This will eliminate the need for the McLeod County FHV team to do the TANF form as clients seen under SH-NFP should all qualify under SH-NFP eligibility guidelines.

Anticipated Completion Date:

December 31, 2015 (with hopes of putting TANF dollars to SH-NFP in 2016)

PREVIOUSLY REPORTED ITEMS RESOLVED

Supervisory Review Over Eligibility - Intake Function (Medical Assistance Program, CFDA No. 93.778, and Temporary Assistance for Needy Families, CFDA No. 93.558) (2013-001)

During our previous audits of the Medical Assistance and Temporary Assistance for Needy Families Programs, we noted no documented process for supervisory review of case files.

Resolution

The County implemented a case file review process. Supervisory reviews of case files were performed and documented accordingly.

Eligibility Testing (Medical Assistance Program, CFDA No. 93.778) (2013-002)

During our previous audit of the Medical Assistance Program, we noted four instances where the income listed in MAXIS was not supported with paystubs in the case file and one instance where citizenship verification documented in MAXIS was not supported with a birth certificate in the case file.

Resolution

During our current year eligibility testing of the Medical Assistance Program, we found no instances where documentation of key eligibility determining factors was not present in the case files.

Activities Allowed or Unallowed and Allowable Costs/Cost Principles - Payroll Function (Temporary Assitance for Needy Families, CFDA No. 93.558) (2013-003)

During our previous audit of the Temporary Assistance for Needy Families Program, we noted that the coding of the County's Public Health nurses' time to individual grants was not being reviewed and approved by a supervisor. In addition, the manual entry of the coding into the Certified Hardware Asset Management Professional (CHAMP) database was not reviewed to ensure that data entry errors had not occurred.

Resolution

The County implemented policies and procedures whereby the Public Health Director or a supervisor will review on a monthly basis the information recorded by the public health nurses on their daily time sheets to ensure that the individual grants were properly charged. In addition, a new software system was implemented where manual entry of data is no longer needed.

Cash Management (Temporary Assistance for Needy Families, CFDA No. 93.558) (2013-004)

During our previous audit of the Temporary Assistance for Needy Families Program, we noted that the County was requesting reimbursement based on expenditures that had been incurred rather than for those that had been incurred and paid.

Resolution

During our current year testing of requests for reimbursement, we noted that the County requested reimbursement based on expenditures that had been paid prior to requesting the reimbursement.

IV. OTHER FINDINGS AND RECOMMENDATIONS

A. MINNESOTA LEGAL COMPLIANCE

ITEM ARISING THIS YEAR

Finding 2014-001

Publication of Board Minutes

Criteria: Board of County Commissioner meeting minutes are required by Minn. Stat. § 375.12 to be published within 30 days of the meeting.

Condition: Upon requesting the affidavits of publication related to the publishing of a summary of the Board of County Commissioner meeting minutes for 2014, we were informed by personnel in the County Administrator's Office that most of the summaries were not published in the County's official newspaper within the 30-day requirement.

Context: Since we were informed that most of the summaries of the Board of County Commissioner meeting minutes were not published in the County's official newspaper within 30 days, the auditor did not request the affidavits of publication related to the 2014 minutes.

Effect: Noncompliance with Minn. Stat. § 375.12.

Cause: The responsibility to ensure that the summaries of the Board of County Commissioner's meeting minutes were published within the 30-day requirement was not assigned to an individual upon the absence of the person who was previously responsible for this process.

Recommendation: We recommend the County publish its summaries of the Board of County Commissioner meeting minutes in compliance with Minn. Stat. § 375.12.

Client's Response:

The employee who deals with publication of meeting minutes per Statute 375.12 was out on an extensive FMLA during 2014. This assignment was not delegated to anyone within Administration during this leave of absence. As of January 2015, Administration is in compliance with Statute 375.12.

Administration will put together work instructions on this process and will ensure that when the key employee is not available to publish meeting minutes per Statute 375.12, this task gets delegated to another employee within Administration.

B. MANAGEMENT PRACTICES

PREVIOUSLY REPORTED ITEM NOT RESOLVED

Finding 2009-002

Ditch Fund Balance Deficits

Criteria: As provided by Minn. Stat. § 103E.735, subd. 1, a fund balance to be used for repairs may be established for any drainage system, not to exceed 20 percent of the assessed benefits of the ditch system or \$100,000, whichever is larger.

Condition: As of December 31, 2014, the County had individual ditch systems where liabilities exceeded assets, resulting in individual deficit fund balances.

Context: Twenty-eight of the 56 individual ditch systems have deficit unassigned fund balances as of December 31, 2014, totaling \$784,513, the largest being \$138,166. These 28 ditches combined with the remaining ditch systems leave the Ditch Special Revenue Fund with a deficit unassigned fund balance of \$663,094.

Effect: Ditch systems with deficit fund balances indicate that measures have not been taken to ensure that an individual ditch system can meet financial obligations.

Cause: Assessments are levied annually; however, emergency repairs or natural disasters happen after the assessments, and repairs are critical to the operation of the ditch system.

Recommendation: We recommend the County eliminate the ditch system fund balance deficits by levying assessments pursuant to Minn. Stat. § 103E.735, subd. 1, which permits the accumulation of a surplus balance to provide for the repair and maintenance costs of a ditch system.

Client's Response:

McLeod County recognizes the importance of having fund balance available to provide for the repair and maintenance costs of a county drainage system. The principal understanding is that each drainage system belongs to the property owners located within that watershed. McLeod County Commissioners manage the drainage systems in their respective districts though the funds do not belong to the county. Annually in September the Commissioners hold a public ditch meeting according to M.S. 103E.705, subd. 6, to determine a repair and maintenance assessment levy to be levied on each county drainage system in the new year. Four criteria are used to determine the assessment levy; 1) fund balance, 2) previous expenditures, 3) future expenditures, and 4) outstanding loan balances. Nevertheless, after the assessment is levied on a drainage system, emergency tile, culvert, bridge and ditch repairs happen or natural disasters which are unforeseen. These emergency ditch repairs are critical to the operation of a drainage system.

The Commissioners realize M.S. 103E.735, subd. 1, gives the authority to establish a fund balance not to exceed 20 percent of the assessed benefits for the drainage system or \$100,000, whichever is larger. McLeod County will continue to monitor the fund balances of the drainage systems and work toward eliminating the deficits in the future.

C. <u>OTHER ITEM FOR CONSIDERATION</u>

GASB Statement No. 68, Accounting and Financial Reporting for Pensions

The Governmental Accounting Standards Board (GASB) is the independent organization that establishes standards of accounting and financial reporting for state and local governments. Effective for your calendar year 2015 financial statements, the GASB changed those standards as they apply to employers that provide pension benefits.

GASB Statement 68 significantly changes pension accounting and financial reporting for governmental employers that prepare financial statements on the accrual basis by separating pension accounting methodology from pension funding methodology. Statement 68 requires employers to include a portion of the Public Employees Retirement Association (PERA) total employers' unfunded liability, called the "net pension liability" on the face of the County's government-wide statement of financial position. The County's financial position will be immediately impacted by its unfunded share of the pension liability.

Statement 68 changes the amount employers report as pension expense and defers some allocations of expenses to future years—deferred outflows or inflows of resources. It requires pension costs to be calculated by an actuary; whereas, in the past pension costs were equal to the amount of employer contributions sent to PERA during the year. Additional footnote disclosures and required supplementary information schedules are also required by Statement 68.

The net pension liability that will be reported in McLeod County's financial statements is an accounting estimate of the proportionate share of PERA's unfunded liability at a specific point of time. That number will change from year to year and is based on assumptions about the probability of the occurrence of events far into the future. Those assumptions include how long people will live, how long they will continue to work, projected salary increases, and how well the pension trust investments will do. PERA has been proactive in taking steps toward implementation and will be providing most of the information needed by employers to report the net pension liability and deferred outflows/inflows of resources.



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REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Independent Auditor's Report

Board of County Commissioners McLeod County Glencoe, Minnesota

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of McLeod County, Minnesota, as of and for the year ended December 31, 2014, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated September 29, 2015. Our report includes a reference to other auditors who audited the financial statements of the McLeod County Housing and Redevelopment Authority, the discretely presented component unit, for the year ended June 30, 2014, as described in our report on the County's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered McLeod County's internal control over financial reporting to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over financial reporting.

A deficiency in internal control over financial reporting exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control over financial reporting such that there is a reasonable possibility that a material misstatement of the County's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or combination of deficiencies, in internal control over financial reporting that is less severe than a material weakness, yet important enough to merit the attention of those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit, we did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified. We did identify certain deficiencies in internal control over financial reporting, described in the accompanying Schedule of Findings and Questioned Costs as items 1999-001 and 2007-001, that we consider to be significant deficiencies.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether McLeod County's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Minnesota Legal Compliance

The Minnesota Legal Compliance Audit Guide for Political Subdivisions, promulgated by the State Auditor pursuant to Minn. Stat. § 6.65, contains seven categories of compliance to be tested in connection with the audit of the County's financial statements: contracting and bidding, deposits and investments, conflicts of interest, public indebtedness, claims and disbursements, miscellaneous provisions, and tax increment financing. Our audit considered all of the listed categories, except that we did not test for compliance with the provisions for tax increment financing because the County does not have any tax increment financing districts of its own.

In connection with our audit, nothing came to our attention that caused us to believe that McLeod County failed to comply with the provisions of the *Minnesota Legal Compliance Audit Guide for Political Subdivisions*, except as described in the Schedule of Findings and Questioned Costs as

item 2014-001. However, our audit was not directed primarily toward obtaining knowledge of such noncompliance. Accordingly, had we performed additional procedures, other matters may have come to our attention regarding the County's noncompliance with the above referenced provisions.

Other Matters

Also included in the Schedule of Findings and Questioned Costs is a management practices comment and an other item for consideration. We believe this recommendation and information to be of benefit to the County, and they are reported for that purpose.

McLeod County's Response to Findings

McLeod County's responses to the internal control, legal compliance, and management practices findings identified in our audit have been included in the Schedule of Findings and Questioned Costs. The County's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control over financial reporting, compliance, and the provisions of the *Minnesota Legal Compliance Audit Guide for Political Subdivisions* and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance. Accordingly, this communication is not suitable for any other purpose.

/s/Rebecca Otto

/s/Greg Hierlinger

REBECCA OTTO STATE AUDITOR GREG HIERLINGER, CPA DEPUTY STATE AUDITOR

September 29, 2015





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REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE

Independent Auditor's Report

Board of County Commissioners McLeod County Glencoe, Minnesota

Report on Compliance for Each Major Federal Program

We have audited McLeod County's compliance with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) *Circular A-133 Compliance Supplement* that could have a direct and material effect on each of the County's major federal programs for the year ended December 31, 2014. McLeod County's major federal programs are identified in the Summary of Auditor's Results section of the accompanying Schedule of Findings and Questioned Costs.

McLeod County's basic financial statements include the operations of the McLeod County Housing and Redevelopment Authority (HRA) component unit, which expended \$421,922 in federal awards during the year ended June 30, 2014, which are not included in the Schedule of Expenditures of Federal Awards. Our audit, described below, did not include the operations of the McLeod County HRA because the McLeod County HRA was audited by other auditors.

Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to each of its federal programs.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of McLeod County's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and OMB

Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about McLeod County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the County's compliance with those requirements.

Opinion on Each Major Federal Program

In our opinion, McLeod County complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2014.

Other Matters

The results of our auditing procedures disclosed an instance of noncompliance, which is required to be reported in accordance with OMB Circular A-133 and which is described in the accompanying Schedule of Findings and Questioned Costs as item 2013-002. Our opinion on each major federal program is not modified with respect to this matter.

McLeod County's response to the noncompliance finding identified in our audit is described in the accompanying Schedule of Findings and Questioned Costs as a Corrective Action Plan. McLeod County's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

Report on Internal Control Over Compliance

Management of McLeod County is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the County's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of

compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit the attention of those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that were not identified. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, we identified a deficiency in internal control over compliance, as described in the accompanying Schedule of Findings and Questioned Costs as item 2013-002, that we consider to be a significant deficiency.

McLeod County's response to the internal control over compliance finding identified in our audit is described in the accompanying Schedule of Findings and Questioned Costs as a Corrective Action Plan. McLeod County's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

Purpose of This Report

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose.

/s/Rebecca Otto

/s/Greg Hierlinger

REBECCA OTTO STATE AUDITOR GREG HIERLINGER, CPA DEPUTY STATE AUDITOR

September 29, 2015